

23 December 2022

OVERVIEW AND SCRUTINY COMMITTEE 2

Overview and scrutiny of:
Economy; Business and Tourism; Planning
Corporate Resources; Sport, Recreation and Culture

A meeting of the **Overview and Scrutiny Committee 2** will be held on **Tuesday, 10th January, 2023** at **2.30 pm** in the **Buckland Athletic Football Club, Kingskerswell Rd, Newton Abbot, TQ12 5JU**

PHIL SHEARS
Managing Director

Membership:

Councillors Bullivant (Chair), Swain (Vice-Chair), Austen, D Cox, Daws, Eden, Gribble, Hayes, G Hook, Morgan, Nuttall, L Petherick and Tume

Please Note:

Filming is permitted during Committee meeting with the exception where there are confidential or exempt items, which may need to be considered in the absence of the press and public. By entering the meeting room you are consenting to being filmed

AGENDA

1. **Apologies**
2. **Minutes** (Pages 3 - 8)
To approve the Minutes of the meeting held on 14 November 2022
3. **Declaration of Interest**
4. **Public Questions (if any)**
Members of the public may ask questions. A maximum period of 15 minutes will be allowed with a maximum period of three minutes per questioner. The deadline for questions is no later than three clear working days before the date of the meeting.
5. **Councillor Questions (if any)**

Members of the Council may ask questions of the Chair of the Committee subject to procedural rules. The deadline for questions is no later than three clear working days before the meeting.

6. **Executive Forward Plan**

To note forthcoming issues anticipated to be considered by the Executive over the next 12 months. The Executive Forward Plan can be found [here](#).

7. **Work Programme**

(Pages 9 - 12)

To review the Committee's work programme

8. **Initial Financial plan Proposals 2023/24 to 2025/26**

(Pages 13 - 72)

9. **Leisure centre refurbishment proposals - update**

(Pages 73 - 82)

10. **Executive Member Biannual update, Corporate Resources, Councillor Keeling**

11. **Executive Member Biannual Update, Jobs and Economy, Councillor Jefferies**

12. **Car Parks Task and Finish group - update**

To receive an update from the Members of the group

13. **Dawlish Warren - current situation with the geo tubes and sand movement**

Executive Member for sport, recreation and culture to report

14. **Council Strategy Performance Monitoring Q1 and 2**

(Pages 83 - 108)

15. **Exclusion of the press and public**

It is considered that the Committee would be unlikely to exclude the press and public during consideration of the items on this agenda, but if it should wish to do so, the following resolution should be passed:-

RECOMMENDED that, under Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting of the particular item(s) on the grounds that it involve(s) the likely disclosure of exempt information as defined in the relevant paragraphs of Part 1 of Schedule 12A of the Act.

If you would like this information in another format, please telephone 01626 361101 or e-mail info@teignbridge.gov.uk

OVERVIEW AND SCRUTINY COMMITTEE 2

MONDAY, 14 NOVEMBER 2022

Present:

Councillors Bullivant (Chair), D Cox, G Hook, Morgan and Nuttall

Members Attendance:

Councillors Keeling, Taylor and Wrigley

Apologies:

Councillors Swain, Austen, Gribble, Hayes, L Petherick and Tume,
and Executive Members Councillors Connett, Nutley and Jefferies

Officers in Attendance:

T Corns, Democratic Services Officer
C Morgan, Trainee Democratic Services Officer

122. MINUTES

The Minutes of the meeting held on 21 June were confirmed as a correct record and signed by the Chair.

123. DECLARATION OF INTEREST

Executive member Councillor Wrigley declared a non-pecuniary interest in Minute 131 below by virtue of his property overlooking the Exe Estuary and as treasurer of the Starcross/Cockwood boat club.

124. PUBLIC QUESTIONS

None

125. COUNCILLOR QUESTIONS

None

126. EXECUTIVE FORWARD PLAN

The December 2022 Executive Forward Plan detailing issues to be considered over the next few months, including to which overview and scrutiny committee remit each issue fell was noted.

The Chair referred to those items falling within the OS2 Committee:

- Item 4- Initial financial Plan proposals for 2023/24 to 2025/26 -would be considered by the committee on 10 January and 2 February 2023 meetings.

- Item 8 – Teignbridge Car Park Plan - it was noted that the Chair and members of the Task and Finish Group would update the Committee at the 10 January 2023 meeting prior to being considered by the Executive on 7 February 2023.
- Item 13 – Leisure centre refurbishment proposals – it was proposed by Councillor Morgan, seconded by Councillor D Cox and unanimously

RESOLVED - that the Executive Member for sport, recreation and culture provide an update report on this matter at the next meeting on 10 January 2023.

- Item 14 – Open Spaces Delivery Management Task and Finish Group be given priority and be added to the Committee's work programme.

It was also proposed by Councillor Morgan, seconded by councillor G Hook and unanimously

RESOLVED – that Executive Members biannual updates include an update on actions taken following Executive decisions.

127. WORK PROGRAMME

The committee's work programme as circulated with the agenda was noted, and that an update on Leisure centre refurbishment proposals would be added for the 10 January 2023 meeting.

128. EXECUTIVE MEMBER PRESENTATIONS

Councillor Jeffries biannual update (economy and jobs) to committee was deferred until the next meeting on 10 January 2023.

Councillor Keeling represented Councillor Nutley who was unable to attend the meeting, and presented Councillor Nutley's biannual update (sport, recreation and culture). The update included:

Leisure Centres

- Thanks to the leisure manager, all sport and leisure staff and the chief finance officer and teams for their hard work and dedication since the slowly returning covid lockdown and difficult time. The impacts included issues returning from covid, post pandemic impact, financial position, budget challenges and rising utility costs. Swim England and Swim Teachers Association would be providing support to deal with the challenges.
- Operating efficiencies would be monitored.
- Decarbonisation works at the leisure centres were progressing and some work was completed.
- Thanks to the Leisure Manager and staff for their commending efforts with administering CPR to a customer.
- Despite setbacks the leisure centres were showing signs of recovery.

Leisure and Green Spaces

- The opening of the new Den Play area, Teignmouth. Delays in obtaining parts for the wet play area due to difficult supply and demand issues resulted in that area not opening for the summer season.
- Refurbishment of Ashburton play area and incorporation of a multi-use games area.
- The Exminster ridgetop park, the second of the SANGS, and Dawlish country Park, the first of the SANGS were being well used by the public.
- Waste crew staff had been trained to deal with cases of avian flu and other staff trained to deal with public queries.
- The Green Flag accreditation was awarded to the Resorts teams for the excellence in managing parks and green spaces.
- The Blue Flag accreditation was also awarded to the Resorts teams for the excellence in well managed and clean beaches.
- A delay and increased cost for the fencing work for Shaldon golf course.
- Thanks to all involved in progressing projects especially voluntary community groups such as local wildlife groups (Bug recover project Bradley Valley), Exminster Nature Recovery Project, Starcross Action for Trees), The Friends Of Teignmouth Old Cemetery, The Friends Of Homeyards Botanical Gardens Friend of Eastcliff, and Eastcliff orchard project.

In response to questions Councillor Keeling advised:

- that delays in maintenance and improvements works such as the fencing at Shaldon golf, course was mainly due to unforeseen works and difficulties in materials supply chains.
- It was not economically viable to open the Lido in Teignmouth for the remaining 2 weeks of the season. The savings from the closure has been divided up between the other District outdoor pools.
- Swimming pool temperatures had ben decreased by 1 Centigrade in an effort to reduce heating costs.
- Clear up costs of travellers' sites were not currently being levied against travellers as the cost of recovery exceeding costs.
- The allocation of a district hockey pitch as part of the play pitches strategy was being worked on, particularly with Chudleigh hockey team ranking 2nd nationally.
- Plans to increase leisure centre memberships were being actioned.
- Issues regarding access for cars and pushchairs at Dawlish SANGS were being followed up.

129. ENFORCEMENT TASK AND FINISH GROUP REPORT

The Chair referred to the agenda report and thanked Councillor Swain and Members of the task and finish group, and officers for the report and recommendations for consideration.

In regards to Recommendation 7 – drone trial, it was noted that over 20 District Councils were currently using or trialling drones to aide planning enforcement.

Concern was raised regarding the safety issue of unfenced SUDS of new development sites. The Executive Member for Planning responded that he would following this up.

RECOMMENDED

The Executive approves that the Development Management team implements the recommendations of the Review Group as set out in the report with the following amendments:

- a) Recommendation 7 - Drone trial - the possible benefits of the use of drones be investigated further and consideration be given to identifying an operator to run a trial.
- b) The following be added to Recommendation 9 – Review progress:
The Executive update the Committee at the next meeting following the February 2023 meeting on the progress of implementation of the recommendations.

130. COUNCIL STRATEGY Q1 PERFORMANCE MONITORING REPORT

The Chair referred to the agenda report covering the period April to June 2022 which updated performance of the Council’s Strategy 2020- 2030 T10 priorities, under the auspices of the Committee. Details of the programmes, projects and performance indicators with a concern or caution status together with an explanation of the performance and improvement plan was detailed in the appendix of the agenda report. There were no matters of concern.

It was considered that there was merit in the performance committee report to include the information regarding the previous quarter to enable comparisons to be made.

RESOLVED

- a) The report be received, and actions being taken to rectify any performance issues detailed in the agenda report appendix be noted.
- b) Future performance reports include the performance information from the previous quarter.

131. SOUTH AND EAST DEVON HABITAT REGULATIONS EXECUTIVE

COMMITTEE (SEDHRE) 17 MAY 2022

The Committee noted the Minutes of the SEDHRE held on 17 May 2022.

In response to a question regarding the condition of the geo tubes and the sand movements of the Warren the Executive Member Councillor Wrigley advised that the Environment Agency's scheme which included the location of the geo tubes was to provide protection until 2050. However, unpredicted sand movement has resulted in the geo tubes being exposed and damaged.

The responsibility of the tubes and protection of the Warren lies with the Environment Agency and is beyond the remit of the SEDHRE.

RESOLVED

The Minutes be noted and the Council's Estuaries Officer report on the issues of the geo tubes and sand movement at the Warren at a future meeting of the Committee.

CLLR P BULLIVANT
Chairman

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OVERVIEW & SCRUTINY COMMITTEE (2) WORK PROGRAMME 2022/23

Economy, Business and Tourism; Planning; Corporate Resources; Sport, Recreation and Culture

Portfolio Holders

Corporate Resources (Cllr Keeling)

Planning (Cllr Taylor)

Jobs & Economy (Cllr Jeffries)

Sport, Recreation & Culture (Cllr Nutley)

The Overview and Scrutiny Committee Work Programme details the planning activity to be undertaken over the coming months.

The dates are indicative of when the Committee will review the items. It is a flexible programme however and it is possible that items may need to be rescheduled and new items added with new issues and priorities.

Standing item

South and East Devon Habitat Regulations Executive Committee

10 January 2023 Deadline for reports – 16 December 2022	Report	Lead Officer / Next Steps
Initial Financial plan Proposals 2023/24 to 2025/26	Report	Chief Finance Officer Executive member - corporate resources.
Executive Member Presentation	Presentations	Executive member - corporate resources.
Car Parks Review Group	Verbal update by group members	Task and Finish Group members Head of place and Commercial Services Executive member -jobs & economy
Executive Member Presentation	Presentation	Executive member -jobs & economy
Leisure centre refurbishment proposals – update	Report	Executive member – sport, recreation and culture Leisure Manager Business Support
Dawlish Warren – current situation with geo tubes and sand movement	Report	Executive Member – sport, recreation and culture Estuaries Officer
Council Strategy Performance Monitoring Q1 and 2	Report	EM Cllr A Connott Performance and Data Analyst

2 February 2023 2.30pm	Report	Lead Officer / Next Steps
Final Financial plan Proposals 2023/24 to 2025/26	Report	Chief Finance Officer Executive member corporate resources.
Executive Member Presentation	Presentations	Executive member -planning

To be scheduled:
Open Spaces Delivery Management Task and Finish Group

Task & Finish Groups

Group		Lead Officer
Car Parks		Head of Place & Commercial Services
Planning Enforcement		Head of Place & Commercial Services
Management of Open Spaces		Head of Place & Commercial Services

Historic Group		Lead Officer
COVID 19 Community Impact		Head of Community Services and Improvement
Employment sites		Head of Place & Commercial Services
BAME	Joint with OS(1)	Head of Community Services and Improvement

Past Meetings

21 June 2022	Report	Lead Officer / Next Steps
Council Strategy Performance Monitoring Q4	Report	EM Cllr A Connett Performance and Data Analyst
Executive Member Presentation	Presentations	Councillor Taylor (Planning)
Executive Member Presentation	Presentation	Councillor Keeling (Corporate Resources) (deferred from last meeting)
South and East Devon Habitat Regulations Executive Committee	Minutes	EM Cllr Nutley

19 September 2022 cancelled

14 November 2022	Report	Lead Officer / Next Steps
Council Strategy Q1 performance monitoring report	Report	EM Cllr A Connett Performance and Data Analyst
Executive Member Presentation	Presentation	Councillor Nutley (Sport, Recreation and Culture)
Enforcement Task and Finish Group	Report	Business Manager Development Management / Cllr Swain Chair of the group EM Cllr Taylor

**PROPOSAL FORM FOR ITEMS FOR
FOR CONSIDERATION BY
OVERVIEW & SCRUTINY**

Submitted by:

Item for Consideration:

Expected outcome i.e. new policy, new action, new partnership, review and/or scrutinise the performance of other public bodies or of the Council in relation to its policy objectives, performance targets and/or particular service areas:

Priority for matter to be considered:

High (up to 3 months) Medium (3-6 months) Low (over 9 months).

Basis on which priority has been set

The suggested item should be included in future programme(s) because: (please tick as appropriate)

- (a) It is a district level function over which the district has some control
- (b) It is a recently introduced policy, service area of activity which would be timely to review.
- (c) It is a policy which has been running for some time and is due for review
- (d) It is a major proposal for change
- (e) It is an issue raised via complaints received
- (f) It is an area of public concern
- (g) It is an area of poor performance
- (h) It would be of benefit to residents of the district

(i) Which of the Council's objectives does the issue address?

(j) Is there a deadline for the Council to make a decision? (If so, when and why?)

Members are requested to provide information on the following:-

(k) What do you wish to achieve from the review?

(l) Are the desired outcomes likely to be achievable?

(m) Will it change/increase efficiency and cost effectiveness?

Additional information – an explanatory sentence or paragraph to be provided below to support each box which has been ticked.

Please return completed form to Democratic Services Department.

**Teignbridge District Council
Overview & Scrutiny 2
10 January 2023
Part i**

INITIAL FINANCIAL PLAN PROPOSALS 2023/24 TO 2025/26

Purpose of Report

To consider the initial financial plan proposals 2023/24 to 2025/26 to be published for comments over the next six weeks

Recommendation(s)

The Committee is recommended to resolve:

That the Overview and Scrutiny Committee 2 recommends that Council resolves to approve the council tax base of 50,215 for 2023/24 as set out in appendix 2 attached

Financial Implications

The financial implications are contained throughout the Executive report attached. The main purpose being to formulate the initial budget proposals for both revenue and capital budgets and medium term financial plan covering the years 2022/23 to 2025/26.

Martin Flitcroft – Chief Finance Officer
Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk

Legal Implications

The Executive is required under the budget and policy framework procedure rules in the constitution (section 7(a) and 7 (b)) to agree and recommend a budget to Council each year. See section 9 of the attached report.

Martin Flitcroft – Chief Finance Officer
Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk

Risk Assessment

The risks involved in not setting a balanced budget are highlighted throughout the attached report. The major risks are in 3.9, 4.13, 4.15 and 4.26 with reference to uncertainties as to income projections as a result of Covid 19, future funding –

particularly business rates retention and New Homes Bonus and an alternative funding stream to replace New Homes Bonus when this is scrapped. A programme of identifying savings or increased income is required to meet the budget gaps in 2025/26 and future years thereafter if additional funding is not provided from Government.

Martin Flitcroft – Chief Finance Officer
Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk

Environmental/ Climate Change Implications

The revenue budget supports the funding of a Climate Change Officer and associated revenue budget and capital projects are highlighted which contribute towards our climate change objectives in appendix 6 – capital programme. Additional temporary staffing resources are proposed within the revenue budget to assist with the implementation of various works to meet our climate change aspirations.

David Eaton – Environmental Protection Manager
Tel: 01626 215064 Email: david.eaton@teignbridge.gov.uk

Report Author

Martin Flitcroft – Chief Finance Officer
Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk

Executive Member

Councillor Richard Keeling – Executive Member for Resources

Appendices/Background Papers

Executive report 3 January 2023 and associated appendices
Budget and settlement files
The Constitution

1. PURPOSE

- 1.1** To consider the initial financial plan proposals 2023/24 to 2025/26 as appended, to be considered by the Executive on 3 January 2023.
- 1.2** To consider the Executive’s recommendations to Council in relation to the draft budget proposals, which will be reported at the Overview and Scrutiny 2 Committee on 10 January 2023.
- 1.3** The report and appendices to be considered by the Executive on 3 January 2023 are appended for ease of reference. Members are asked to refer to these papers for all background information.

**Teignbridge District Council
Executive
3 January 2023
Part i**

INITIAL FINANCIAL PLAN PROPOSALS 2023/24 TO 2025/26

Purpose of Report

To consider the initial financial plan proposals 2023/24 to 2025/26 to be published for comments over the next six weeks

Recommendation(s)

The Executive Committee is recommended to resolve:

- (1) That comments be invited on these budget proposals**

The Executive Committee recommends that Council resolves:

To approve the council tax base of 50,215 for 2023/24 at appendix 2

Financial Implications

The financial implications are contained throughout the report. The main purpose being to formulate the initial budget proposals for both revenue and capital budgets and medium term financial plan covering the years 2022/23 to 2025/26.

Martin Flitcroft – Chief Finance Officer

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Legal Implications

The Executive is required under the budget and policy framework procedure rules in the constitution (section 7(a) and 7 (b)) to agree and recommend a budget to Council each year. See section 9 of the report.

Martin Flitcroft – Chief Finance Officer

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Risk Assessment

The risks involved in not setting a balanced budget are highlighted throughout the report. The major risks are in 3.9, 4.13, 4.15 and 4.26 with reference to uncertainties

as to income projections following the pandemic and economic conditions, future funding – particularly business rates retention and New Homes Bonus and if an alternative funding stream to replace New Homes Bonus is provided when this is scrapped. A programme of identifying savings or increased income is required to meet the budget gaps for future years if additional funding is not provided from Government.

Martin Flitcroft – Chief Finance Officer
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Environmental/ Climate Change Implications

The revenue budget supports the funding of a Climate Change Officer and associated revenue budget and capital projects are highlighted which contribute towards our climate change objectives in appendix 6 – capital programme. Additional temporary staffing resources are proposed within the revenue budget to assist with the implementation of various works to meet our climate change aspirations.

David Eaton – Environmental Protection Manager
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Report Author

Martin Flitcroft – Chief Finance Officer
Tel: 01626 215246 Email: martin.flitcroft@teignbridge.gov.uk

Executive Member

Councillor Richard Keeling – Executive Member for Resources

Appendices/Background Papers

App 1 – Budget timetable 2023/24
App 2 – Recommended council tax base 2023/24
App 3 – Council tax calculator 2023/24
App 4 – Summary revenue plan 2022/23 onwards
App 5 – Fees and charges summary
App 6 – Capital programme
App 7 – Financial Plan 2023 - 2028
Budget and settlement files
The Constitution

1. PURPOSE

- 1.1** To consider the initial financial plan proposals 2023/24 to 2025/26 to be published for comments over the next six weeks.

- 1.2** These proposals include draft revenue and capital budgets for the three years 2023/24 to 2025/26. The main issues taken into account are:
- The level of council tax and the proposal to increase it by £5.54 or 2.99%.
 - Providing a one-off cost of living payment of £5.54 to households liable to pay council tax on their main home on 1 April 2023 in 2023/24
 - Reducing central funding and the need to make ongoing efficiencies using invest to save where possible.
 - Maintaining 100% council tax support
 - The ongoing impact of post pandemic activity and economic conditions on income streams and changing Government funding.
 - Continuing to react to the climate change emergency by maintaining ongoing budgets for a climate change officer and associated spending, temporary staffing resources in revenue and provision in the capital programme, including ongoing provisions for corporate decarbonisation schemes as per 5.5.
 - A £2 million provision for employment sites funded by borrowing.
 - Provision for an Emergency Planning officer
 - Temporary funds for a Scrutiny Officer to assist Members with the Scrutiny function and working groups; appointment of a Digital transformation manager and other temporary resources for facilitating the Modern 25 work.
 - Support for housing including the Teignbridge 100 (see 5.3) whilst backing business and bringing people and organisations together for local neighbourhood planning.
 - Infrastructure delivery plan investment funded by community infrastructure levy (CIL) and external sources where available; continuation of grant-funded South West Regional Coastal Monitoring Programme as per 5.6.
 - Town centre investment in infrastructure and employment as per 5.7
 - Re-establishing revenue contributions to capital initially at £300,000 per annum
 - Continuation of enhanced Planning funding
 - Councillors community fund set at £1,000 each
 - Provision of £20,000 for year 2 of the 'Tidy Teignbridge' initiatives to improve cleanliness for town and parish councils
 - Paying £500,000 off our pension deficit liability to reduce on going contributions
 - The level of reserves necessary for the council as per 4.22
 - Estimated revenue budget gap of £3.6 million in 2025/26 and ongoing gaps (before use of remaining earmarked reserves) and action required to address this including establishing working groups to inform Overview & Scrutiny on work to reduce the gap (see 4.26).
- 1.3** To consider the proposed council tax base 2023/24 to recommend for Council approval on 12 January 2023 as shown at appendix 2.

2. SUMMARY

- 2.1** Recent budgets have taken account of reducing government grant over the period of the last comprehensive spending review. At the time of writing this report we are awaiting the provisional local government finance settlement for 2023/24 which according to the policy statement issued on 12 December is a settlement for one year with some clarification of funding for year two (2024/25). It is assumed that the Lower tier services grant is eliminated to help fund the announcement of a 3% funding increase guarantee grant and the new grant introduced this year - 'Services Grant' - provided for all local authorities – will be reduced to claw back funding for the national insurance contributions increase that was reversed. The allocation for Teignbridge is estimated to reduce to £0.177 million from £0.234 million this year. New Homes Bonus (NHB) is extended for one more year but with no legacy payments. Council tax thresholds are increased to the higher of 3% or above £5 (see 4.5 for full explanation). 100% business rates retention was promised in earlier consultations but with the transfer in of some funding obligations. Government had suggested introducing 75% business rates retention however this appears to be scrapped now as part of the levelling up agenda. We will continue to work as a Business rates pool with the rest of Devon. Receipt of revenue support grant ended in 2018/19 and new homes bonus legacy payments were reduced. The reduction was from 6 years to 5 years in 2017/18 and then to 4 years from 2018/19. An initial baseline reduction of 0.4% was also set for 2017/18 reducing the Bonus further. No further modifications were made in 2018/19 through to 2022/23. For 2023/24 New Homes Bonus continues for a further year. Government had indicated its intention to cease New Homes Bonus in future years with further consultation to take place next year about any future replacement. See also 4.15 below.
- 2.2** We have benefitted from previous savings plans and restructuring efficiencies are still producing cost reductions. This budget also benefits from the Strata partnership and savings made. We are in the second year of 'Better 2022' as part of the recovery plan to identify savings through service reviews following the successful Business Efficiency Service Transition (BEST) 2020 reviews and Business Challenge in earlier years.
- 2.3** The economy still remains turbulent due to fallout from the pandemic and the uncertainties continue about future demand, supply and outcomes now that we have left the European Union and recessionary economic conditions and cost of living impacts. Teignbridge saw significant losses in income – in particular from fees and charges, rental income has also seen significant reductions. Some good recovery has taken place in specific income streams but still below pre pandemic projections.

The budget proposals include a one off payment of £5.54 to households liable to pay council tax on their main home. This is to support residents with the cost of living crisis that is impacting on all of us. This could cost in the region of £330,000 plus administration costs.

- 2.4 General increases in most off street parking charges are proposed to cover inflation and in particular the continuing higher business rates from the revaluation which mainly falls on car parking (see also 4.3 below).
- 2.5 The second year funding of the Tidy Teignbridge' initiative is included at a budget of £20,000 to deal with street cleansing for towns and parishes.
- 2.6 Business rates are revalued nationally. There is transitional relief so that reductions and increases will take five years to work through. Our on-going investment in Newton Abbot will enhance its vitality and viability and improve access to and within the town centre.
- 2.7 The capital programme to 2025/26 includes infrastructure delivery plan projects, which are vital to the development and accessibility of the area, funded by CIL and external sources where available. The investment in housing continues including the significant provision for social and affordable housing (The Teignbridge 100) and investment in efficient heating systems and other support measures such as disabled facilities. There are provisions for spending on climate related schemes, including a provision for the second phase of decarbonisation at Broadmeadow Sports Centre. An application has been made for partial grant funding under Phase 3b of the Public Sector Decarbonisation Scheme. This follows successful bids in relation to Forde House and initial schemes at Newton Abbot Leisure Centre, Broadmeadow Sports Centre and Teignmouth Lido. The main aim of the capital programme is to reduce our impact on climate change and become carbon neutral, create more affordable homes and jobs. Significant provisions have also been included for town centre investment, including the Future High Streets Fund schemes, and employment infrastructure to help stimulate growth in the local economy and ensure it is an attractive and well-connected environment for local businesses. Prudential borrowing supports a number of projects where a good return on capital can be demonstrated. The South West Regional Coastal Monitoring Programme continues, fully funded from Environment Agency grant.

3. BACKGROUND

- 3.1 The budget and policy framework procedure rules in the Constitution set out the process for developing annual budgets and their approval by Council. Thus there is a budget timetable in the Executive forward plan which includes Overview and Scrutiny 1 and 2 consideration of the financial plan proposals. The detailed **timetable** is shown at **appendix 1**. The Council is responsible for the adoption of its budget including approving the appropriate level of council tax.
- 3.2 Previous budgets took account of reductions in government grant. An ambitious programme of **savings** was identified reducing costs and increasing income. **Revenue support grant** was cut by £1.0 million in 2015/16, just under an additional £0.9 million in 2016/17 and a further reduction of £0.75 million in 2017/18. In 2018/19 the reduction was just under £0.5 million leaving

revenue support grant at just under £0.4 million. We received nothing in 2019/20 and thereafter.

- 3.3** Covid 19 is likely to continue to impact on income streams in future years. The Government provided support for losses from sales, fees and charges for the first three months of 2021/22 and a further tranche of general grant funding but that has now ceased and nothing further has been provided. Capital schemes providing positive net income have also been reflected within the medium term financial plan.
- 3.4** **Better 2022** incorporating review of Business Plans remains one of the options for exploring reduction in budgets and also to evaluate the pressures of investment that might be required to deliver those savings. The savings that can be made have been built into the budgetary figures.
- 3.5** Our ten year Strategy takes us to 2030. This sets the tone for contributing to civic life and ensuring public services focus on 'place and person' while remaining accountable, fair and value for money. At the heart are the Teignbridge Ten overarching projects that guide our activities, where we focus our resources and how we shape services to deliver real progress for the district.
- 3.6** There are no proposed amendments to the council tax support scheme. The scheme already makes provision for an uplift in income band thresholds so we can protect claimants from receiving reduced levels of support as a result of an uplift in their state benefits if necessary. A budget survey was planned and has been put on the website and publicised to encourage feedback. In particular it will be brought to the attention of **businesses**, the residents' panel and Teignbridge relationship groups.
- 3.7** The current council tax for Teignbridge is £185.17 per year for an average band D property. The 2022/23 **tax base** or effective number of properties for calculating council tax income is 49,633. Thus current year council tax income for the district is estimated at £9.2 million as shown in **appendix 2 - the recommended council tax base 2023/24**. A table of values for various increases in council tax is shown at **appendix 3 - the council tax calculator**.
- 3.8** Of the current total average annual £2,166.85 council tax collected per property, Teignbridge keeps 9% or just over £3.56 per week for its services. 72% goes to County, 11% to the Police, 4% to the Fire Authority and 4% to parishes and towns for their local precepts.
- 3.9** Significant government funding and cost changes affecting us for current and future years are as follows:

Pay increases for current and future years. A one year deal to employees as tabled by the National Employers for Local Government Services for 2022/23 for a flat rate of £1,925 has been agreed and is built into the current year's salary budgets. There is no agreed increase for next year however an assumption of 2% for next year and thereafter had been built into the financial

plan proposals last year. With further increases to the minimum wage and cost of living pressures likely to continue the assumption has been increased to 3% for 2023/24 and dropping back to 2% for 2024/25 and thereafter. The actuarial valuation of the Devon pension fund for 31 March 2019 required increased employers contributions from the Employer over the next three years. We reduced this cost by upfront payments. The actuarial valuation for 31 March 2022 has increased the primary employers contribution rate by 3% to 19.6% from 1 April 2023. These extra costs are partly offset by a reduction in our past deficit contributions (secondary rate) which reduce next year by £196,520. £80,000 of this reduction is due to paying off £1 million of the deficit in 2022/23. We also propose repaying a further £500,000 in 2023/24 to reduce the overall deficit, drive down the past deficit contributions and provide returns which have been utilized to support the cost of living payment in 2023/24;

The continuing uncertainty on reforms to New Homes Bonus paying only legacy payments reducing receipts and the proposal to potentially cease New Homes Bonus after 2023/24 or 2024/25 and whether there will be an alternative source of housing funding and what that level of funding will be going forward;

The outcome of any future consultation on the changes to business rates. A delayed reset of the baselines for the business rates retention scheme to 2025/26 and the impact on the business rates retained for 2025/26 and thereafter.

Additional staffing and running costs to maintain delivery of the refuse and recycling service. This includes the recent approval to increases in pay for this service using market forces.

Emergency planning post – following a review of the Councils response into the Covid 19 pandemic it was identified that there was a lack of resilience to deliver the Council's response. In terms of our ability to meet our responsibilities in a major incident or emergency, this is not a sustainable solution and there is not sufficient capacity to undertake all the outstanding tasks in a timely manner. The post would have specific responsibilities to deliver the outstanding work and embed training and exercising into the organization as well as support existing trained officers in responding to emergencies.

Other budget pressures anticipated and included are for the impacts of inflationary pressures and general activity levels. Any other gap can be met by use of earmarked reserves (with any additional shortfall in year being investigated and further savings being made in year).

- 3.10** The Executive has had three **monitoring** reports this financial year on 4 July, 4 October, and 1 November 2022. These have updated current year budgets and also future year forecasts.

4. REVENUE FINANCIAL PLAN

- 4.1** **Appendix 4** to this report is the draft budget scenario for the next three years. The effects of budget variations in 2022/23 already approved by Executive and Full Council are included. Future savings expected from the Strata partnership have been fed into the plan.

- 4.2** Proposed **fees and charges** draft income totals for each service are shown at **appendix 5**. Detailed recommended fees and charges will be available on the website early in January via the members' newsletter. There are general changes for most charges to reflect significant inflationary increases in costs for these services with some areas being altered to reflect better alignment to cost recovery and/or comparable charges/market rates elsewhere. Charges at Newton Abbot indoor and outdoor market continue to be frozen after having been reduced previously. Leisure membership fees and pre application planning charges have also been frozen.
- 4.3** Changes to car parking charges are mainly inflationary and again to cover increases in costs due to inflation. This will also help towards increases in card payment charges and rates increases arising from the revaluations that mostly affects car parks. The main changes have been to increase charges generally across the majority of car parks including permits. Car parking will continue to be free after 6 pm.
- 4.4** The successful opt in green waste subscription has seen an increase in customers over the past year. At Full Council on 29 November 2022 approval was given to increase the charge to £55 in 2023/24. The fee continues to be below the national average and the increase is to help towards the increased costs of the drivers salaries.
- 4.5** The **Localism Act** introduced the power for the Secretary of State to set principles each year under which council tax increases are determined as excessive. This can apply to Teignbridge, County, Fire, Police, or towns and parishes. For the current year limits are to continue to be set for all but towns and parishes with a referendum being triggered if districts had an increase of 3% and above, AND above £5.
- 4.6** In all such cases Teignbridge has to make the arrangements to hold a **local referendum** for residents. Costs can be recovered from the relevant precepting authority. The Government has previously expected town and parish councils to demonstrate restraint when setting precept increases. They will be looking for clear evidence of how the sector is responding to this challenge, mitigating increases by the use of reserves where they are not earmarked for other purposes or for 'invest to save' projects which will lower ongoing costs. The policy statement issued on 12 December 2022 again confirmed there would be no restrictions for towns or parishes.
- 4.7** The extra income from any increase in **council tax** is shown at **appendix 3** and this additional amount would be recurring in future years. The proposal is to increase council tax in Teignbridge by 2.99% or £5.54 to £190.71. **This is the annual charge for an average band D property and the increase equates to less than 11p a week. A 2.99% increase has been assumed for 2024/25 and 2025/26. The band A equivalent increase for 2023/24 is £3.69 which equates to just over 7p per week.**

The Teignbridge element of the council tax bill goes towards funding the services we provide. We recycle your household waste, take away your rubbish, clean your streets, make sure your food is safe, work with others to reduce crime, decide planning applications, create and attract new jobs, consider licensing applications, support people in need with housing and council tax reduction schemes, and support voluntary organisations.

We work with a whole range of organisations to do things such as support public transport and greener travel – for example cycle routes, protect the environment, look after your street signs, administer council tax for over 64,000 households, look after homeless families, work with partners to provide housing, deliver new jobs and bring prosperity to our beautiful area.

We organise elections, improve housing conditions for vulnerable households, promote better energy efficiency, deal with stray dogs, graffiti and fly-tipping; provide renovation grants for unfit properties, deal with noise complaints, provide car parks, check out bonfire nuisances among many others.

In one way or another, the work we do looks after more than 134,000 people across 260 square miles of land, stretching from the moor to the sea.

- 4.8** Council tax **freeze grants** have ceased with the last one being received in 2015/16. This was equivalent to a 1% increase in council tax but assumed no council tax support reduction so amounted to £78,000.
- 4.9** **Settlement funding** of business rates retention baseline to the Council from Government is £3.4 million for the current year.
- 4.10** We had a **four year funding deal** which ended in 2019/20 and one year settlements for 2020/21, 2021/22 and 2022/23. We will now receive a one year settlement for 2023/24 and some clarity for elements of 2024/25 - the historic and current year figures are shown in the table below:

	2017/18	2018/19	2019/20	2020/21	2021/22	2022/23
	£million	£million	£million	£million	£million	£million
Revenue support grant	0.847	0.000	0.000	0.000	0.000	0.000
Rates baseline funding	3.169	3.685	3.339	3.394	3.394	3.394
New homes bonus	3.436	2.917	2.614	2.244	1.485	1.270
Main grant	7.452	6.602	5.953	5.638	4.879	4.664
Cash reduction in year		-0.850	-0.649	-0.315	-0.759	-0.215

Percentage reduction in year		-11%	-10%	-5%	-13%	-4%
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The table shows the cash reductions of £0.9 million in 2018/19, £0.6 million in 2019/20, £0.3 million in 2020/21, £0.8 million in 2021/22 and £0.2 million in 2022/23. At the time of writing this report we await the provisional settlement numbers specifically for Teignbridge but anticipate a further loss of £0.9 million in 2023/24 due to losses in New Homes Bonus and legacy payments. Percentage reductions are approximately 50% in total over the six years. Main grant funding had reduced by one third by 2019/20 when compared to 2013/14 when rates retention and council tax support started and continues to drop. Revenue support grant has also reduced from £4.5 million to zero over the same period to 2019/20. Uncertainty exists for 2025/26 when the delayed proposed reset of the baseline is likely to occur, reducing gains established from growth and altering business rates retention.

- 4.11** The **business rates retention** 50% funding system started on 1 April 2013. Rules for charging and rateable values are still set nationally by Government and the Valuation Office respectively. The system includes top ups, tariffs, levies and safety nets. The latter is to protect income to some extent within overall reducing national funding levels. The system is more complicated as Government has introduced small and rural business rates relief. The cost of this through loss of rates retention income to Teignbridge is generally covered by separate specific grant.
- 4.12** Within Devon it has been beneficial for authorities to form a **rates pool** to avoid any payment of levy from Devon to the Government. With historic assumptions of moderate business growth in the area significant savings have been achieved increasing over the years. The pool also spreads the risk of any business downturn in an authority over all members of the pool and encourages economic prosperity across authority boundaries. The Devon pool became a 100% business rate pilot for 2018/19 following its successful submission and reverted back to a rates pool thereafter. It is anticipated that whilst business rates income may stall/decline going forward the benefits of being in a pool for 2023/24 still exist and so an application for this has been submitted.
- 4.13** Teignbridge's position is better than the rates baseline because of estimated growth in business rates. We have also gained from pooling and this has been shown together with previous growth in the revenue summary as estimated rates retention and pooling gain. 100% rates retention was originally promised by 2020 but with the transfer in of some funding responsibilities and the share of the total for districts could have been reduced. Levies would cease but there may still be some opportunity for pooling of risk. Leaving the European Union and now Covid 19 appeared to have initially delayed the roll out of any eventual 100% business rates retention and a reset of baselines in 2023/24 which has now been postponed and likely to be 2025/26 and will have a negative impact on funding levels. Previous settlements suggest that the initial move to 75% business rates

retention is not to be pursued or the eventual 100% retention as a result of the levelling up agenda so we await the outcome of how the funding changes and any correspondence or consultation will be explored in the next twelve months.

- 4.14 New homes bonus** is also part of core funding and is top sliced from settlement grant. It is based on additional property brought into occupation in the previous year with a higher amount for affordable housing. Teignbridge is estimated to receive £0.4 million for 2023/24.
- 4.15** Government reformed the new homes bonus reducing the length of payments from 6 years to 4 years. Since these original reforms payments were reduced further by elimination of any legacy payments and funding is for one year only. Government had intimated that it will cease New Homes Bonus after 2021/22 and replace with an alternative source of Housing funding. The spending review delay has allowed New Homes Bonus to continue for at least one further year in 2023/24 and probably 2024/25 and to review and cease this funding in future years. No details are available to clarify what this will mean in terms of future funding and whether it will provide similar funding levels to that received under New Homes Bonus or nothing at all. Government had allowed it freedom to change the baseline for 2023/24 however in the policy statement this will be left unaltered at 0.4%.
- 4.16** Council tax benefit was replaced by **council tax support** from 1 April 2013. As the support reduces the tax base there is less council tax income for county, fire, police, and towns & parishes. The cost was around 90% funded by government grant initially but then transferred into main grant and not identified separately. The 10% shortfall was covered at Teignbridge, in the first year by one minor change to benefit, technical reforms, and use of transitional grant.
- 4.17** In 2020/21 the council tax benefit scheme changes moved us to an income banded scheme due to the existing scheme not being compatible with the roll out of Universal Credit and with the aim to simplify administration and support the most vulnerable. In 2021/22 the minor change was to ensure claimants are protected from any adverse impacts to the Council tax reduction scheme arising from measures introduced by the Government to support claimants through the Covid 19 crisis and ensures no additional cost to the scheme, preserving entitlement at original levels. No major changes to the scheme were made for 2022/23 apart from amending the income threshold for claimants in Band 1 to protect existing claimants currently receiving 100% within this band from receiving a reduction in support to 75% as a result of receiving a small increase in state benefits. For 2023/24 the proposed changes are only for a potential uplift in income bands to accommodate any increases in primary benefits.
- 4.18** Teignbridge currently receives £295,000 for administering **housing benefit** and £158,000 for council tax support. **Universal Credit** started for Teignbridge from 9 November 2015 for new single job seekers and we went live with the full service in September 2018. There has been specific help from

the department for work and pensions in connection with the transition but the current funding agreement ended in 2017. The main grant funding has been assumed to continue in future years.

- 4.19** The statutory minimum **National Living Wage** increased to £9.50 in April 2022 and will be £10.42 in April 2023. Continued exploration of apprenticeships and training will be encouraged to utilize available apprenticeship levy funding.
- 4.20** The **actuarial valuation** of the **Devon pension fund** effective from 1 April 2020 set Teignbridge contributions for future years. These were made up of a basic amount which increased from 14.6% to 16.6% for future service accrual plus an increasing cash sum to reduce the past service deficit. The amended cash sum payment started in 2020/21 at £1,254,000 increasing to £1,347,000 for 2022/23. We agreed to pay the past deficit contributions up-front to obtain a significant discount of 4.5%. The future service accrual contributions are now increasing from 16.6% to 19.6% from 1 April 2023 however the past service deficit contributions have decreased to £1,090,000 in 2023/24, £1,140,000 in 2024/25 and £1,180,000 in 2025/26. We are also planning to pay £500,000 off the pension deficit liability in 2023/24. This will generate further savings in future year's past service deficit payments and supports the cost of living payment of £5.54.
- 4.21** Forecasts of investment income receivable have increased over the last year. The Bank of England's monetary policy committee raised base rate for the eighth consecutive meeting in November 2022 to 3.00%. It stated that while the committee was willing to act forcefully by raising rates further to deal with inflationary pressures, it anticipated that the peak of interest rates (expected during the second half of 2023) may be at lower levels than previously forecast. Current forecasts indicate this may be at around 4.5%, after which rates are expected to fall.

Forecast investment income for the current year is £765,678 with an average daily lend of £41.5 million to the end of November 2022. This represents an average interest rate of 1.33% to the end of November. The average SONIA (Sterling Overnight Index Average) rate as published on the first of each month for April to November is 1.35%, so this is in line with benchmark expectations. It is forecast that Teignbridge's average rate for the year will be 1.88%.

It is anticipated that Council balances available for investment in 2023/24 will be lower due to capital expenditure and the repayment of government grants. Based on the forecast rates above and estimated projected cash-flows, investment income is expected to rise in 2023/24 to £1,004,500. This is dependent on the progress of capital projects and other cash-flow influences such as receipt of government grants and developer contributions, all of which are subject to change. Investment income is then forecast to fall to around £393,000 in 2024/25 as both interest rates and amounts available for investment reduce.

Over the last year, the Council has made use of its internal balances to rule out the need for external borrowing. With an underlying need to borrow (Capital Financing Requirement) of £20.1 million at the beginning of 2022/23 (estimated to be £21.1million by the end of the year) and assuming a combination of Public Works Loans Board (PWLB) 10-year and 25-annuity loans (adjusting for lost investment interest at 1.88%), this represents interest saved of around £449,000.

The PWLB has revised its borrowing conditions and CIPFA has revised its guidance so that loans are not available to finance investments which are primarily for financial yield.

- 4.22** The latest professional guidance on **reserves** issued in November 2008 recommends a working balance to help cushion the impact of uneven cash flows and avoid unnecessary temporary borrowing and a contingency to cushion the impact of unexpected events or emergencies. Earmarked reserves can also be built up to meet known or predicted requirements. Teignbridge operates with a low level of reserves compared to many districts and will look to utilize earmarked reserves to balance any funding gaps in the medium term financial plan as appropriate. It is proposed that general reserves increase to £2.3 million.
- 4.23** There are no known significant contingent liabilities, provision has been made for other smaller potential liabilities. The current funding regime including rates retention, new homes bonus and council tax support carries a risk for us of likely more volatility in resources. We are more reliant on income generated from our own fees and charges as government funding reduces and some ongoing reduction in income in 2022/23 since the pandemic has created significant uncertainty on likely income receivable for the foreseeable future and predicting trends.
- 4.24** The Audit Commission December 2012 report 'Striking a balance' stated that reserves are an essential part of good financial management. They help councils cope with unpredictable financial pressures and plan for their future spending commitments. The proposed budget recommends general reserves to increase slightly to £2.3 million being 14.1% of the net revenue budget in 2022/23 and 13.3% in 2023/24. This equates to 12.6% and 14.6% in the two subsequent years. General reserves are held to accommodate continuing future uncertainties and increasing reliance on generating our own income.
- 4.25** Historically the **Executive** has **authority** to exceed the approved overall revenue budget by up to £100,000 from general reserves to meet unexpected expenditure within the year. The aim is to replenish the reserves in the same year by making compensating savings as soon as possible. It is recommended to maintain this allowance at £100,000 for future years. All other decisions with regard to budgetary change will be approved by reference to virement rules in the financial instructions.

- 4.26** In conclusion these budget proposals show how Teignbridge can start to prepare for the grant reductions, anticipated funding regime changes and some losses in income due to the pandemic by continuing to make savings and generate income. **The revenue budget is mainly funded over the medium term by savings found, additional income and principally from use of earmarked reserves built up to cover anticipated future reductions in funding however significant work is still required to identify the significant budget gaps which arise as shown in appendix 4 and will be ongoing. The budget gap has worsened and is £3.6 million in 2025/26 before using earmarked reserves (line 14) built up to support the reduced funding. This is due to the additional pressures already mentioned above.** There may be a bigger budget gap if an alternative housing funding is not forthcoming or lower than the assumptions made. **The Chief Finance Officer (CFO) has a statutory duty to balance the budget each year and if this is not achievable at some point in the future it may be necessary for the CFO to issue a s114 notice.** Right to buy receipts cease after 2024 increasing funding pressures on the capital programme. Exploration of suggestions from the Better 2022 process and service plan reviews have been incorporated into future budgets. Further suggestions including the work with Ignite will be worked up and costed to deliver savings to move towards balancing future budget years from 2025/26 alongside the ongoing investigation into commercial investment opportunities, alternative service delivery plans and review of our existing assets and their use. **The budget deficit for 2025/26 is likely to continue into future years and Members will be updated on progress with funding reforms/further Government funding /savings to determine how the funding gap can be closed in conjunction with work carried out by Overview & Scrutiny 1 and 2 work on specific areas of the budget. It is recommended that Overview & Scrutiny working groups be established to look at specific areas of the budget (following approval) with a work plan to support meeting the budget gap.**

The budget papers also include **Appendix 7** for approval at Full Council – the **Financial Plan 2023 to 2028**. The purpose of the plan is to define how the Council will structure and manage its finances over the next five years in order to deliver services and deliver savings, provide information around key funding streams, the inter relationship between revenue and capital and establish and adopt some key principles and proposals to be followed and worked through over the next two years via the work plan involving Overview & Scrutiny 1 and 2.

- 4.27** These proposals include a £5.54 band D increase in council tax next year and 2.99% in subsequent years and substantial capital investment over the next three years. They will be publicised and comments brought back to the Executive in February before making the final budget recommendation to Council for 21 February 2023.

5. CAPITAL PROGRAMME

- 5.1** The programme is partly funded by sales of assets. Community Infrastructure Levy, Section 106 and grant from the Housing Infrastructure Fund is anticipated to fund the infrastructure plan. Contributions from revenue have been re-introduced at £300,000 per annum initially from 2023/24 increasing to £500,000 in future years.
- 5.2** Government subsidy for housing disabled facilities grants through Better Care funding (received via Devon County Council) is assumed to continue at £1.25 million per annum. £1.5 million has been received in 2022/23, with the majority invested in grants towards the provision of disabled facilities and energy improvements. There is £0.48 million budgeted over the remainder of 2022/23 towards Warm Homes Fund and Green Homes Fund schemes, funded from government grant.
- 5.3** A provision of £8.5 million has been made over three years for Phase 1 of the Teignbridge 100 housing scheme for affordable and social housing. This is in accordance with the priority Actions outlined in the Council Strategy for delivering affordable and social housing, whether through direct delivery or working with developers and housing associations. This is in addition to work already completed, delivering 7 units of housing allocated to local applicants in housing need at Drake Road and Well House, East Street, Newton Abbot and more recently, shared housing and rough sleeper accommodation schemes. In addition, a scheme to acquire 4 homes in Chudleigh for social rent is anticipated to be complete by the end of 2022/23. The pipeline covers a range of urban and rural sites, including the Dartmoor National Park. Houses, apartments and bungalows are included and scheme sizes range from 2 to 30.

Figures and timing are indicative and represent current estimates for the remainder of Phase 1 of the Teignbridge 100 projects. Live and approved projects are listed separately. The aim is to deliver the full programme over time, with pipeline projects being brought forward for approval in due course as details are firmed up. Schemes can move up and down the priorities pipeline depending on a number of factors, including planning constraints and affordability. Estimated construction costs are based on a desktop study carried out by an experienced local housing company, with assumptions being updated as more detailed work is carried out. Funding is assumed to be a combination of Homes England grant, capital receipts (including right to buy receipts estimated at £0.6 million for 2022/23 and £0.6 million per annum thereafter, ceasing in 2024) section 106 for affordable housing and borrowing. Discussions continue with housing providers over the method of delivery.

In relation to the previously approved custom-build housing scheme at Houghton Barton, an additional £0.6 million of ring-fenced central government grant funding has been received to enable delivery.

A £0.3 million provision is also made for a custom self-build scheme in Dawlish, for which a successful grant bid has been made. A report will come forwards in due course once due diligence has reached an appropriate stage.

A provisional budget line of £0.03 million has been added to the programme for periodic capital expense in relation to Teignbridge's social housing portfolio, for example replacement roofs, fabric improvements and replacement fixtures and fittings. Projects will be brought forward for approval as they occur. Funding is from revenue contributions to capital. Any surplus income from the properties will be earmarked for this purpose.

5.4 The infrastructure delivery plan investment over the next few years contributes to:

- Improvements to the A382 – £2.6 million in 2022/23, with a provision for a further £0.9 million in 2023/24 making a total contribution since 2020/21 of £6.0 million, funded from CIL. £0.5 million was contributed towards the Jetty Marsh link road in 2022/23, with a further £0.5 million provision for South West Exeter transport and £1.5 million provision for transport hubs and public transport, all funded from CIL.
- £4.6 million budgeted towards Dawlish link road and bridge between 2022/23 and 2023/24, funded from government grant, with a provision for £1.3 million to be funded from CIL.
- Provision for Education in the wider Teignbridge area of £9.1 million, funded from community infrastructure levy.
- Provision for further acquisition, instatement and endowment of green spaces (including contributions towards habitat mitigation and wildlife) of £5.6 million over the remainder of 2022/23 and following three years. This is funded from Housing Infrastructure funding via Devon County Council and developer contributions.
- Sports and leisure provision of £3.4 million over the next 3 years, including Powderham, Newton Abbot, Prince Rupert Way, Heathfield and other play area refurbishments. There is an additional £0.14 million contribution approved in 2022/23 towards Manor Gardens play area in Dawlish. Work continues on understanding the requirements to improve leisure provision post-Covid. Provisions are included for refurbishments at Broadmeadow sports centre and Dawlish leisure centre. These will be the subject of separate reports as business cases are developed.
- Heart of Teignbridge, coastal and other cycle provision is £1.7 million over three years, including £0.5 million towards the Levelling Up Fund bid in relation to the Torbay to Newton Abbot cycle route.

5.5 Following successful bids for grant funding under the Public Sector Decarbonisation Scheme for Forde House offices, Newton Abbot Leisure Centre, Broadmeadow Sports Centre and Teignmouth Lido, a further provision of £1.3 million is included for a third phase application. This relates

to further measures at Broadmeadow Sports Centre, including fabric improvements, insulation and installation of an air source heat pump. A grant application has been made. The project will be subject to due diligence and a business case, with a report being brought forward in due course.

In relation to the Forde House offices decarbonisation and agile working project, work progresses and is anticipated to be completed in 2023/24. The project delivers a modern working environment for flexible working as well as up to 92% carbon emissions reduction at the site compared to 2018/19. The original budget approved by Full Council on 4 May 2021 of £3.04 million was revised to take into account the programming of other planned works which would have taken place in the near future. This was to take advantage of economies of scale (e.g. scaffolding costs) and inevitable disruption associated with this project. Following the original contractor going into administration, an alternative contractor was secured. The tender costs reflected inflationary pressures, labour and supply chain shortages and an extended construction period, with subsequent increases to project management fees and the contractor's preliminaries and margins. The current approved budget is £4.4 million as reported at Full Council on 28 April 2022, funded from a combination of grant, capital receipts, revenue contributions from the repairs and maintenance budget and borrowing. The combination will be dependent on the outcome of the Forde House ground floor letting opportunity and the business case will be reviewed once this is known. Risks remain around potential extensions of time to the contract and variations around provisional sums within the project scope. Monitoring continues in conjunction with cost scrutiny and project management provided by specialist consultants.

For projects not covered by grant funding, a further £1.3 million provision over three years has been made for investment in carbon reduction measures covering the Authority's Scope 1 & 2 carbon footprint as part of the ongoing Carbon Action Plan, which is being developed by the Climate Change Officer. Likely provisions will target emissions arising from the Authority's vehicle fleet and top 15 sites by carbon emissions; provisions are likely to include: fleet electric vehicle charging infrastructure, fleet electric vehicles, onsite renewable energy generation, renewable energy power purchase agreements, thermal fabric improvements and energy efficiency improvements.

A provision of £4 million over three years is also made towards strategic energy infrastructure and low carbon, funded from CIL.

- 5.6** The South West Regional Coastal Monitoring Programme (SWRCMP) is the largest of the National Coastal Monitoring Programmes in England, encompassing 2,450 km of coast between Portland Bill in Dorset and Beachley Point on the border with Wales. It is 100% funded by the Environment Agency. Since its inception in 2006 Teignbridge District Council have acted as the lead authority for the region. The Programme collects a multitude of coastal monitoring data, including topographic beach survey data, bathymetric data, LiDAR, aerial photography and habitat mapping and has a

wave buoy and tide gauge network around the South West coast. The data feeds into a long term dataset showing changes to the beaches and coastline of the South West. It ensures that all Coastal Protection Authorities have the evidence to better understand the processes affecting the coast ensuring that coastal defence schemes are designed based on reliable information. In 2023/24 the programme will enter the third year of the current 6 year phase.

- 5.7** There is a £2 million provision for employment sites, funded from borrowing and developer contributions where applicable. It is anticipated this will be spent on schemes on council owned land, either to invest in new assets or to enhance and make best use of those already available. This will encourage new and existing businesses to set up, move in and stay in the area. The aim is to create better paid jobs and business expansion for a more resilient local economy. Where people can both work and spend leisure time locally, carbon emissions are also reduced. Individual projects will come back to committee as appropriate as business cases are developed.

£19.6 million is included for town centre investment, including the Future High Streets Fund schemes to help stimulate growth in the local economy and ensure it is an attractive and well-connected environment for local businesses. This is funded from a combination of £9 million government grant, £0.3 million CIL and other external contributions, with the balance from prudential borrowing.

£0.54 million is included over 2022/23 and 2023/24 for the creation of additional car parking at George Street, Teignmouth.

- 5.8** £0.27 million is included for a new financial management system between 2022/23 and 2024/25, which is required to meet the changing demands for financial information, reports and support. The new solution will create efficiencies and have enhanced reporting capabilities allowing managers to access financial information themselves.

There is also a further £0.5 million in provisions for IT infrastructure projects, software upgrades and applications to enable more effective, digital ways of working. These items will be brought with business cases for approval in due course.

6. COUNCIL TAX BASE 2023/24

- 6.1** The **council tax base** is the estimated number of band D equivalent properties in the district for next year less a small allowance for likely collection losses. The details are shown at section 1 of **appendix 2**. The council tax for each of District, County, Fire, Police and towns/parishes multiplied by the base gives the income or precept which the district pays to each authority. The District is responsible for collecting council tax.
- 6.2** The estimate for next year must be based on information available on the 30 November. It has to be approved by Council which is planned for 12 January

2023 and notified to the major preceptors - County, Fire and Police between 1 December 2022 and 31 January 2023. Similarly towns and parishes also need the base for their area to calculate their council tax from their precept.

- 6.3** The initial data is extracted from the council tax records. This includes the deduction for council tax support which reduces the base. Finally an estimate is made of the growth in the number of dwellings to 2023/24 based on recent history and this has been calculated at 1%. Thus a total of 51,292.3 is the estimated number of band D properties for next year.
- 6.4** A collection rate of 97.9% has been assumed giving 50,215 for 2023/24. For Teignbridge this base means that at the current council tax level of £185.17 just under £9.3 million of income would be generated next year. This is 1.2% or £108,000 more than in the current year. Estimated 2023/24 income for all preceptors is shown at **appendix 2**, section 2 based on the current council tax.
- 6.5** All the council tax income goes into a collection account from which the precepts are paid. As the income is estimated a surplus or deficit can arise which has to be notified and shared out between the District, County, Fire and Police. The district has to pay for any deficit or take any surplus relating to the towns and parishes. The aim is to minimise balances on the account.
- 6.6** Teignbridge has to estimate the surplus or deficit on the council tax collection fund on 15 January each year for the following budget year. A surplus of £1.0 million is currently estimated which has to be shared between the major preceptors in 2023/24 as per their current precepts. The District share is £125,545 allocated to next year's budget as shown in line 18 of appendix 4. Surpluses or deficits arise due to a number of factors including variations to previous year's assumptions in relation to the number of new houses built, the banding of these properties, the number claiming council tax support, collection rates, discounts, bad debts and provisions in relation thereto.

7. GROUPS CONSULTED

- 7.1** County, Fire and Police and the public are consulted about any changes to the council tax support scheme. 16 December 2022 marks the start of the publication period which includes Overview and Scrutiny meetings on 10 January and 2 February 2023. Parishes and town councils will also be advised of these financial proposals with meetings on 15 December 2022 and 19 January 2023.
- 7.2** A budget survey is planned which will be put on the website and publicised to encourage feedback. In particular it will be brought to the attention of businesses, the residents' panel and Teignbridge relationship groups. Responses will be reported to members for consideration with the final budget proposals by Executive on 7 February 2023 and by Council on 21 February 2023.

8. TIME-SCALE

The financial plan covers the years 2022/23 to 2025/26. Final consideration of the budget by Council is due on 21 February 2023. At that time the council tax resolution is also approved which covers the total council tax including County, Fire, Police and towns & parishes.

9. LEGAL / JUSTIFICATION

The Executive is required under the budget and policy framework procedure rules in the constitution (section 7 (a) and 7 (b)) to agree and recommend a budget to Council each year.

10. DATE OF IMPLEMENTATION (CONFIRMATION OF DECISION SUBJECT TO CALL-IN)

Call in does not apply as the final budget recommendations will be considered for approval by Council on 21 February 2023.

Budget timetable 2023/24

	October	November	December	January	February
Government (Chancellor) Autumn Spending Round Statement		17th			
Provisional local government settlement			19th		
Town/parish initial budget/precept meeting			15th		
Executive papers sent out - initial budget proposals			16th		
Start of formal six weeks consultation period			16th		
Budget survey emailed to businesses			16th		
Executive - agree initial financial plan proposals including council tax base				3rd	
Overview & Scrutiny 1 & 2 - consider Executive's financial plan				10th	
Council - approve council tax base				12th	
Town/parish follow up budget/precept meeting				19th	
Final settlement expected				31st	
Deadline for business rates retention estimate to government, county and fire				31st	
Police and Crime Panel consider precept and approve				27th	
Overview & Scrutiny 1 & 2 - consider Executive's final financial proposals					2nd
Executive - agree final financial plan proposals, including budget monitoring					7th
County Cabinet 10.30am budget meeting					10th
Devon County Council 2.15pm - set county precept and council tax					16th
Fire Authority - set fire precept and council tax					15th
Council meeting - consider financial proposals and council tax resolution					21st
Reserve county budget meeting 10.30 am if required					21st
Close council tax accounts and start bills print unless delayed if council tax not set					23rd
Reserve Council budget meeting if required					23rd

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Section 1

Council Tax Base adjustment for Council Tax Support (CTS) and estimated growth						
	Estimated 23/24 Band D Number	22/23 Council Tax £	Estimated Income £	Estimated Collection Rate %	Estimated Net Income £	Estimated 23/24 Base
Full band D at November 2022	55,646.6	2,166.85	120,577,840			
less CTS at November 2022	<u>-4,862.1</u>	2,166.85	<u>-10,535,440</u>			
Starting point based on Nov 2022	50,784.5		110,042,400			
Anticipated growth at 1%	507.8	2,166.85	1,100,330			
Total (rounded)	51,292.3	2,166.85	111,142,730	97.9%	108,808,370	50,215

Section 2

2023/24 Expected Council Tax (CT) Income at Current Council Tax Levels compared with 2022/23				
Preceptor	Estimated CT Base Number	22/23 Council Tax £	Expected income £	
2023/24 expected income (rounded)				
Towns and parishes	50,215	86.87	4,362,180	
District	50,215	185.17	9,298,310	
County	50,215	1,556.46	78,157,640	
Fire	50,215	91.79	4,609,230	
Police	50,215	246.56	12,381,010	
Total (rounded) shows a 1.2% increase in expected income		2,166.85	108,808,370	
2022/23 expected income (rounded)				
Towns and parishes	49,633	86.87	4,311,620	
District	49,633	185.17	9,190,540	
County	49,633	1,556.46	77,251,780	
Fire	49,633	91.79	4,555,810	
Police	49,633	246.56	12,237,510	
Total (rounded)		2,166.85	107,547,260	

To show the extra Council Tax in 2023/24 that would be collected for varying increases by percentage and value.

Teignbridge Band D Council Tax 2022/23 (excluding parish precepts) £185.17
 Approved Council Tax Base 2023/24 (at 97.9% collection rate) [a] 50,215

Varying increases in Council Tax for 2023/24			Total Band D Council Tax 2023/24	Increase in Council Tax income for 2023/24	[b] Total Council Tax income 2023/24
%	Per Year £	Per Week £	Per Year £	Per Year £	Per Year £
0.00	0.00	0.00	185.17	0	9,298,310
				No council tax freeze grant	0
				Total income	9,298,310
0.29	0.53	0.01	185.70	26,620	9,324,930
0.54	1.00	0.02	186.17	50,220	9,348,530
1.00	1.85	0.04	187.02	92,900	9,391,210
1.08	2.00	0.04	187.17	100,430	9,398,740
1.44	2.67	0.05	187.84	134,080	9,432,390
1.62	3.00	0.06	188.17	150,650	9,448,960
1.99	3.68	0.07	188.85	184,790	9,483,100
2.16	4.00	0.08	189.17	200,860	9,499,170
2.70	5.00	0.10	190.17	251,080	9,549,390
2.99	5.54	0.11	190.71	278,190	9,576,500

Note:

- [a] Council Tax Base of 50,215 for 2023/24 approved by Council on 12 January 2023
- [b] Total Council Tax income is calculated by multiplying the Band D Council Tax by the recommended Council Tax Base of 50,215
- [c] No council tax freeze grant. Referendum limit proposed by government as higher of 3% or above £5 for Band D.

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Revenue Budget Summary

Appendix 4

Revenue Budget	2022-23 Forecast	2022-23 Latest	2023-24 Forecast	2024-25 Forecast	2025-26 Forecast
	£	£	£	£	£
EXPENDITURE					
1 Employees	22,445,940	22,438,550	24,516,600	23,922,780	24,332,960
2 Property	5,054,490	5,255,250	5,721,740	5,862,500	6,011,530
3 Services & supplies	5,593,190	7,069,120	6,903,820	6,459,240	6,576,240
4 Grant payments	21,606,120	22,086,170	19,182,450	17,182,450	15,182,450
5 Transport	811,440	869,760	1,060,110	1,076,440	1,094,410
6 Leasing & capital charges	1,692,160	1,495,820	1,497,950	1,538,540	1,897,350
7 Contributions to capital	0	303,860	300,000	500,000	500,000
8 Total expenditure	57,203,340	59,518,530	59,182,670	56,541,950	55,594,940
INCOME					
9 Sales	-581,450	-1,476,730	-1,467,900	-1,511,940	-1,557,300
10 Fees & charges	-10,280,900	-10,181,250	-10,801,830	-11,233,900	-11,683,260
11 Grants - income	-21,868,660	-22,744,760	-19,624,970	-17,624,970	-15,624,970
12 Property income	-3,100,730	-3,329,990	-3,343,710	-3,476,990	-3,670,200
13 Other income & recharges	-2,621,940	-4,186,540	-4,098,780	-3,603,740	-3,660,350
14 Transfer from (-) / to earmarked reserves	-2,644,030	-1,499,950	-2,518,910	-770,450	-3,607,350
15 Total income	-41,097,710	-43,419,220	-41,856,100	-38,221,990	-39,803,430
16 Total net service cost	16,105,630	16,099,310	17,326,570	18,319,960	15,791,510
Funding					
17 Council tax	-9,190,540	-9,190,540	-9,576,500	-10,061,470	-10,465,930
18 Council tax/community charge surplus(-) / deficit	-62,310	-62,310	-125,550	0	0
19 Revenue support grant	0	0	0	0	0
20 Rates baseline funding / returned funding	-3,393,800	-3,393,800	-3,522,800	-3,783,970	-4,715,000
21 Estimated rates retention and pooling gain	-1,752,200	-1,986,200	-2,446,200	-2,748,000	-160,000
22 New homes bonus	-1,270,200	-1,270,200	-402,940	-402,940	0
23 Alternative housing funding	0	0	0	0	-400,000
24 Other grants	-436,580	-436,580	-1,252,580	-1,323,580	-50,580
25 Budget gap (-) to be found	0	0	0	0	0
26 Total funding	-16,105,630	-16,339,630	-17,326,570	-18,319,960	-15,791,510
27 -Surplus/shortfall	0	-240,320	0	0	0
28 General reserves at end of year	2,059,681	2,300,001	2,300,001	2,300,001	2,300,001
29 General reserves as % of net revenue budget	12.8%	14.1%	13.3%	12.6%	14.6%













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**Draft Proposed Fees and Charges
Income 2023/24**







Appendix 5

Service	Actual 2021/22 £	Probable 2022/23 £	Proposed 2023/24 £	Dept Total 2023/24 £	Department
Building Control	- 976,622	- 1,084,730	- 1,181,410	- 1,181,410	Building Control
Land Charges	- 245,111	- 212,000	- 229,000		
Planning	- 685,909	- 836,250	- 835,000		
Planning Admin	- 1,354	- 2,050	- 4,500		
Street Naming	- 8,139	- 6,740	- 7,340	- 1,075,840	Development Management
Livestock Market	- 3,897	- 2,590	- 2,590		
Old Forde house	- 3,807	- 9,000	- 9,000		
Retail Market	- 61,015	- 86,540	- 45,080	- 56,670	Economy
Electoral Registration	- 2,047	- 2,160	- 2,160	- 2,160	Electoral Services
Dog Control	- 997	- 200	- 200		
Health & Food Safety	- 1,787	- 6,760	- 6,900		
Health Licence Fees	- 16,542	- 22,340	- 22,650		
Litter Clearance	- 3,350	- 6,770	- 4,740		
Nuisance Parking	-	-	-		
Private Water Supply Sampling	- 45	-	-	- 34,490	Environmental Health
Amenity & Conservation Sites	- 764	- 2,310	- 2,310		
Cemetery Fees	- 154,340	- 166,320	- 174,630		
Shaldon Golf	- 44,993	- 71,300	- 71,300		
Sports Pitches	- 7,911	- 19,350	- 19,450	- 267,690	Green Spaces & Active Leisure
Housing	- 3,780	- 1,380	- 14,520	- 14,520	Housing
Legal Fees	- 40,617	- 45,800	- 40,200	- 40,200	Legal
Broadmeadow Sports Centre	- 9,273	- 46,430	- 70,410		
Dawlish Leisure Centre	- 28,771	- 189,840	- 193,270		
Leisure Memberships	- 225,426	- 953,320	- 1,097,330		
Newton Abbot Leisure Centre	- 47,195	- 452,300	- 459,460		
Outdoor Pools	-	-	- 40,840	- 1,861,310	Leisure
Gambling Act 2005	- 18,576	- 22,650	- 22,650		
Hackney Carriage	- 47,376	- 69,780	- 73,680		
Licensing Act 2003	- 117,970	- 131,560	- 134,480	- 230,810	Licensing
Car Parks	- 2,457,611	- 4,196,730	- 4,372,540	- 4,372,540	Parking
Beach huts	810	- 14,920	- 12,510		
Boat Storage	- 14,905	- 4,180	- 4,180		
Leisure Events	-	-	-	- 16,690	Resorts
Council Tax	- 80,529	- 137,500	- 137,500	- 137,500	Revenues & Benefits
Local Development Framework	- 0	- 50	- 50	- 50	Spatial Planning
Abandoned Vehicles	574	-	-		
Commercial Waste / Household Refuse	- 1,079,418	- 1,368,990	- 1,501,540		
Composting	- 83	- 50	- 50		
Toilets for Disabled	- 54	- 110	- 110		
Vehicle Workshop	- 8,618	- 8,250	- 8,250	- 1,509,950	Waste, Recycling & Cleansing
Grand Totals	- 6,397,448	- 10,181,250	- 10,801,830	- 10,801,830	




**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26**

Code /bid no.	Asset/Service Area	Description	Provision ?	C/f ?	26,577	19,510	38,410	29,787	14,961	Council Strategy	
					ORIGINAL	LATEST	LATEST	LATEST	LATEST		
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET		
					2022-23	2022-23	2023-24	2024-25	2025-26		
					£'000	£'000	£'000	£'000	£'000		
(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)							
KL1	Broadband	Contribution to Superfast Broadband subject to procurement arrangements (RS) (2024/25) subject to satisfactory assurances of funds being spent within Teignbridge area.	No		250	-		250		6. Investing in prosperity	
Provision	Broadmeadow Sports Centre	Provision for Broadmeadow Sports Centre Improvement Plan (S106/BC).	Yes			-		838	837	8. Out and about and active	
KF1	Broadmeadow Sports Centre	 Replacement roof (S106,CIL)	No	C	✓	-	76			8. Out and about and active	
KF2	Broadmeadow Sports Centre	Sports Hall Floor (S106)	No	C			113			8. Out and about and active	
KY5	Climate Change	 Carbon reduction projects (CR)	No		✓	-	168			10. Action on climate	
KY6	Climate Change	 Forde House Decarbonisation and Flexible Working Arrangements (GG,CR,PB,RS)	No		✓	1,690	2,526	1,000		10. Action on climate	
Provision	Climate Change	 Provision for Carbon Action Plan (PB)	Yes			378		439	439	10. Action on climate	
Provision	Climate Change	 Provision for Broadmeadow Sports Centre Decarbonisation Phase 2 (GG, PB, S106, RS)	Yes			1,000		200	1,100	10. Action on climate	
Provision	Climate Change	 Energy infrastructure and low carbon (CIL)	Yes					2,000		2,000	10. Action on climate
KY7	Climate Change	 Leisure Site Measures (GG)	No		✓		841			10. Action on climate	
KR1	Coastal Monitoring	SW Regional Coastal Monitoring Programme. (GG,EC)	No		✓	1,998	2,564	1,879	1,210	1,674	9. Strong communities
KR5	Coastal Monitoring	Coastal asset review: project management support (GG)	No		✓	29	29				9. Strong communities
KR6	Coastal Monitoring	Coastal asset review (GG)	No		✓	259	259				9. Strong communities
Provision	Cycle paths	 Teign Estuary Trail (CIL)	Yes								7. Moving up a gear
Provision	Cycle paths	 Provision for Other cycling (CIL)	Yes		✓	170	450	250	250	250	7. Moving up a gear
Provision	Cycle paths	 Dawlish/Teignmouth Cycle Schemes (CIL)	Yes		✓	200	-	205	200		7. Moving up a gear
Provision	Cycle paths	 Heart of Teignbridge Cycle Provision (CIL)	Yes		✓			90			7. Moving up a gear
KX7	Dawlish	Dawlish link road and bridge (GG)	No		✓	549	373	4,253			7. Moving up a gear
Provision	Dawlish	Dawlish link road and bridge (CIL)	Yes					1,300			7. Moving up a gear
Provision	Dawlish Leisure Centre	Provision for Dawlish Leisure Centre Improvement Plan (S106,BC).	Yes						661	660	8. Out and about and active
KG3	Dawlish	Sandy Lane Clubhouse (RS)	No	C			27				8. Out and about and active
KP2	Decoy	Grill replacement (S106, RS)	No	C			15				9. Strong communities
Provision	Habitat Regulations	Provision for Habitat Regulations infrastructure measures (CIL)	Yes		✓	337	337	88	88	88	4. Great places to live & work
Provision	Heart of Teignbridge: Employment	Provision for employment sites (BC: Prudential Borrowing)	Yes					2,000			6. Investing in prosperity
KL2	Heart of Teignbridge: Employment	Newton Abbot employment land feasibility (BC: Prudential Borrowing)	No		✓		17				6. Investing in prosperity
KX8	Heart of Teignbridge	A382 Improvements (CIL)	No	C		2,600	2,600				7. Moving up a gear
Provision	Heart of Teignbridge	A382 Improvements (CIL)	Yes					900			7. Moving up a gear
KX0	Heart of Teignbridge	Jetty Marsh Link Road (CIL)	No	C		600	500				7. Moving up a gear
KW1	Heart of Teignbridge	 Levelling up Cycling Routes (CIL)	Not if bid successful					250	250		7. Moving up a gear
KW8	Heart of Teignbridge	Houghton Barton land (EC)	No		✓	-	52				4. Great places to live & work


**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26**

Code /bid no.	Asset/Service Area	Description	Provision ?	C/f ?	26,577	19,510	38,410	29,787	14,961	Council Strategy
					ORIGINAL	LATEST	LATEST	LATEST	LATEST	
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
					2022-23	2022-23	2023-24	2024-25	2025-26	
					£'000	£'000	£'000	£'000	£'000	
(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)						
KW8	Heart of Teignbridge	Houghton Barton land (GG)	No	√	-	-	585	-	-	4. Great places to live & work
KW4	Heart of Teignbridge	Mineral Rights (S106)	No	√	-	-	85	-	-	4. Great places to live & work
JW/JV	Housing	Discretionary - Disrepair Loans & Grants (CR)	No		24	24	24	24	24	1. A roof over our heads
JW/JV	Housing	Better Care-funded grants re: Housing loans and grants policy, including Disabled Facilities (GG)	No	√	1,250	1,923	1,250	1,250	1,250	1. A roof over our heads
JV7	Housing	 Warm Homes Fund (Park Homes) (GG)	No	√	127	75	-	-	-	1. A roof over our heads
JV3	Housing	 Warm Homes Fund (Category 1 Gas and Category 2 Air Source Heat Pumps) (GG)	No	√	994	400	-	-	-	1. A roof over our heads
JV2	Housing	 Green Homes Fund (GG)	No	√	-	180	-	-	-	1. A roof over our heads
JY3	Housing	Teign Housing: Widecombe in the Moor (GG)	No	√	-	24	71	-	-	1. A roof over our heads
JY3	Housing	 Additional Social Housing in Newton Abbot (East St) (CR, RS,GG, BC: Prudential Borrowing,S106)	No	C √	-	43	-	-	-	1. A roof over our heads
JX1 - JX4	Housing	 Teignbridge 100: Social/Affordable Housing Chudleigh (S106, GG, CR, PB)	No		-	1,024	-	-	-	1. A roof over our heads
Provision	Housing	 Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106): Phase 1	Yes		4,261	-	4,001	4,260	-	1. A roof over our heads
JX5	Housing	Teignbridge 100: Social/Affordable housing - Sherborne House (CR)	No		-	260	-	-	-	1. A roof over our heads
JY4	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Dawlish Shared Housing	No	√	-	153	-	-	-	1. A roof over our heads
JY1	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Dawlish Rough Sleeper Accommodation	No	√	-	125	-	-	-	1. A roof over our heads
JY2	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Rough Sleeper Accommodation	No	√	-	10	-	-	-	1. A roof over our heads
JY6	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Newton Abbot Rough Sleeper Accommodation	No	√	-	136	-	-	-	1. A roof over our heads
JY9	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Dawlish Rough Sleeper Accommodation	No		-	182	-	-	-	1. A roof over our heads
JY5	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Teignmouth Rough Sleeper Accommodation	No		-	130	-	-	-	1. A roof over our heads
Provision	Housing	Teignbridge 100: Social/Affordable housing (GG; CR; PB; S106) Rough Sleeper Accommodation	Yes	√	-	96	-	-	-	1. A roof over our heads
Provision	Housing	Orchard Lane, Dawlish (GG)	Yes		275	-	275	-	-	1. A roof over our heads
Provision	Housing	Social Housing Capital Replacements (Roofs/Fabric improvements/Heating/Furniture, fixtures & fittings etc) (RS)	Yes		-	-	30	30	30	1. A roof over our heads
KV3	IT - Corporate	Mobile devices (CR)	No	C	-	11	-	-	-	Vital, Viable Council
KV4	IT - Customer Services	Customer Portal (CR)	No	C √	6	-	-	-	-	Vital, Viable Council
KV6	IT - Strata	GIS, Wi-fi (RS)	No	C	-	12	-	-	-	Vital, Viable Council
KV7	IT - Planning	Planning system improvements (CR)	No	√	-	29	-	-	-	Vital, Viable Council
KV8	IT - Capital contribution	Ongoing contributions towards Strata (CR)	No		41	41	41	41	41	Vital, Viable Council
KU1	IT - Capital contribution	SAN replacement (CR)	No		137	137	-	-	-	Vital, Viable Council
KU2	IT - Capital contribution	Data Centre Relocation (CR)	No		27	-	-	27	-	Vital, Viable Council
KU3	IT - Capital contribution	NCSC Zero Trust (CR)	No		41	-	25	-	-	Vital, Viable Council
KU4	IT - Capital contribution	System upgrade costs - 2012 server replacement (CR)	No		27	27	-	-	-	Vital, Viable Council
KU5	IT - Capital contribution	Office 365 (CR)	No		27	27	-	-	-	Vital, Viable Council

**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26**

					26,577	19,510	38,410	29,787	14,961	
Code /bid no.	Asset/Service Area	Description	Provision ?	C/f ?	ORIGINAL	LATEST	LATEST	LATEST	LATEST	Council Strategy
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
					2022-23	2022-23	2023-24	2024-25	2025-26	
					£'000	£'000	£'000	£'000	£'000	
					(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
KV9	IT - Finance	Provision for Finance Convergence (CR)	No	√	247	89	89	89		Vital, Viable Council
Provision	IT - Property and Assets	SaM improvements (CR)	Yes		25			25		Vital, Viable Council
Provision	IT - communications	PSTN migrations (CR)	Yes				15			Vital, Viable Council
Provision	IT - Corporate	Anticipated Software Upgrade Costs 2023-2025 (CR)	Yes				22	11		Vital, Viable Council
Provision	IT - Corporate	Microsoft Power Apps (CR)	Yes				100			Vital, Viable Council
Provision	IT - Revenue & Benefits	Civica Open Revenues License (RS)	Yes				175			Vital, Viable Council
KU6	IT - Housing	Homelessness System Replacement (RS)	No				10			1. A roof over our heads
KF3	IT - Leisure	Leisure Gate Access (S106)	No			100				8. Out and about and active
KG4	Newton Abbot	 3G artificial playing pitch, Coach Road, Newton Abbot (CR)	No	√		34				8. Out and about and active
Provision	Newton Abbot Leisure Centre	Provision for Newton Abbot Leisure Centre Improvement Plan (S106;CR) (2028-31)	Yes							8. Out and about and active
KF5	Newton Abbot Leisure Centre	Newton Abbot Leisure Centre Gym Equipment (CR,S106)	No	√	40	176	40	40	40	8. Out and about and active
KL8	Newton Abbot Town Centre Regeneration	Newton Abbot Town Centre Improvements (GG)	No		400	400				3. Going to town
KX1	Newton Abbot Town Centre Regeneration	Halcyon Rd (BC;Prudential Borrowing)	No	√			6,375			3. Going to town
KL9	Newton Abbot Town Centre Regeneration	Cattle Market Enabling Works (CR)	No	√			200			3. Going to town
KL7	Newton Abbot Town Centre Regeneration	Bradley Lane Enabling Works (CR)	No	√		32				3. Going to town
KX2	Newton Abbot Town Centre Regeneration	Sherborne House: town centre regeneration/Social Housing (BC: Prudential Borrowing)	No		200	-				3. Going to town
KO3	Newton Abbot Town Centre	Future High Street Fund project: Market Improvements (GG, BC: Prudential Borrowing)	No	√	335	182	2,149	1,535		3. Going to town
KO2	Newton Abbot Town Centre	 Future High Street Fund project: Gateway to the Town Centre and Queen Street (GG, CIL, No EC)	No	√	657	286	453			3. Going to town
KO1	Newton Abbot Town Centre	 Future High Street Fund project: National Cycle Network Improvements (GG, CIL)	No	C √		119	-	-		3. Going to town
KO4	Newton Abbot Town Centre	Future High Street Fund project: Cinema development (GG, BC: Prudential Borrowing)	No	√	5,429	279	4,669	2,834		3. Going to town
KG5	Open Spaces	Courtenay Park band stand roof refurbishment (RS)	No	C √		22				4. Great places to live & work
KW5	Open Spaces	Girl bunting land (S106)	No	√	146	211	146	81		4. Great places to live & work
KJ1	Play area equipment/refurb	Provision for Dawlish play space flagship provision (S106)	No	√	75	143				8. Out and about and active
Provision	Play area equipment/refurb	Provision for Powderham Newton Abbot play space equipment and wider park improvements (S106, EC)	Yes					100		8. Out and about and active
KJ5	Play area equipment/refurb	Ashburton Rd, Newton Abbot play area (S106)	No		150	150				8. Out and about and active
KJ7	Play area equipment/refurb	Clifford Park, Kingsteignton (S106)	No			34				8. Out and about and active
KJ9	Play area equipment/refurb	Den, Teignmouth play area overhaul (S106/CIL)	No	C	280	283				8. Out and about and active
KJ6	Play area equipment/refurb	Furlong Close, Buckfastleigh (CR)	No	√			28			8. Out and about and active
Provision	Play area equipment/refurb	Prince Rupert Way, Heathfield (S106)	Yes				40			8. Out and about and active

**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26**

					26,577	19,510	38,410	29,787	14,961		
Code /bid no.	Asset/Service Area		Description	Provision ?	C/f ?	ORIGINAL	LATEST	LATEST	LATEST	LATEST	Council Strategy
						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2022-23	2022-23	2023-24	2024-25	2025-26	
						£'000	£'000	£'000	£'000	£'000	
						(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
Provision	Play area equipment/refurb		Provision for Teignbridge-funded play area refurb/equipment (CR)	Yes		86		86			8. Out and about and active
KB1	SANGS/Open Spaces		SANGS land purchase (South West Exeter) (GG)	No	√	128	130	345			4. Great places to live & work
KB1	SANGS/Open Spaces		SANGS instatement (South West Exeter) (GG)	No	√	100	196	200	60		4. Great places to live & work
KB1	SANGS/Open Spaces		SANGS endowment (South West Exeter) (GG)	No		457	-	560		410	4. Great places to live & work
Provision	SANGS/Open Spaces		New Countryside Parks (CIL)	Yes						3,000	4. Great places to live & work
Provision	South West Exeter		Provision for South West Exeter Transport (CIL)	Yes					500		7. Moving up a gear
Provision	Teignbridge		Provision for Education (CIL)	Yes					5,000	4,050	4. Great places to live & work
KX5	Teignmouth Town Centre		George Street Car Park (CR)	No			60	480			3. Going to town
KR2	Teignmouth		Beach Management Plan (GG)	No	√		25	82			9. Strong communities
KP1	Teignmouth		Eastcliff drainage improvements (RS)	No			38				9. Strong communities
KL5	Teignmouth		Den temporary toilets enabling (RS)	No	C		43				9. Strong communities
Provision	Transport		Transport Hubs and Public Transport (CIL)	Yes				750	750		7. Moving up a gear
Provision	Waste Management		Provision for Bulking Station - replace telehandlers 2028-31 (RS)	Yes							2. Clean scene
Provision	Waste Management		Provision for Bulking Station - replace Sortline (CR)	Yes		175	-		175		2. Clean scene
KT2	Waste Management		Replace Sortline Conveyor (RS)	No	C		27				2. Clean scene
Provision	Waste Management		Provision for additional Waste vehicles (PB)	Yes		200	200				2. Clean scene
KS1	Waste Management		Provision for Waste vehicles (PB)	No					7,509		2. Clean scene
KT1	Waste Management		Waste fleet IC100 units (RS)	No			62				2. Clean scene
Provision	Waste Management		Provision for replacement card baler (2028) (CR)	Yes							2. Clean scene
KS0	Waste Management		Purchase of Wheeled Bins (CR,RS)	No		150	173	155	160	168	2. Clean scene
						26,577	19,510	38,410	29,787	14,961	

**TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26**

Code /bid no.	Asset/Service Area	Description	Provision ?	C/f ?	26,577	19,510	38,410	29,787	14,961	Council Strategy
					ORIGINAL	LATEST	LATEST	LATEST	LATEST	
					BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
					2022-23	2022-23	2023-24	2024-25	2025-26	
£'000	£'000	£'000	£'000	£'000						
					(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	
FUNDING										
GENERAL										
		Capital Receipts Unapplied - Brought forward			(2,033)	(2,341)	(1,714)	(678)	(149)	
		Revenue Contributions Reserve - Brought forward			-	(1,350)	(587)	(483)	(105)	
		Budgeted Revenue Contribution			-	-	(300)	(500)	(500)	
		Capital Receipts - Anticipated			-	(1,095)	-	-	-	
		Additional specific Revenue Contributions from Repairs & Maintenance/other budgets towards planned works eg. decarbonisation; additional waste containers.			(250)	(304)	(145)	(145)	-	
		Revenue Contributions Reserve - revenue support.				131	38	153	38	
		Balance of Revenue Contributions Reserve - carried forward				587	588	105	327	
		Government Grants			(9,659)	(5,895)	(14,583)	(2,712)	(2,084)	
		S106			(477)	(1,099)	(526)	(417)	(40)	
		Other External Contributions			(163)	(10)	-	-	-	
		Community Infrastructure Levy			(4,162)	(4,246)	(5,833)	(7,038)	(9,388)	
		Capital Receipts Unapplied - Carried forward			508	1,714	678	149	149	
		Business cases: Prudential borrowing			(3,411)	(817)	(10,406)	(12,687)	(1,935)	
HOUSING										
		Capital Receipts Unapplied - Brought forward			(2,782)	(3,330)	(3,669)	(2,536)	(1,282)	
		Capital Receipts - Anticipated			(50)	(56)	(141)	(20)	(20)	
		Capital Receipts - Right to Buy			(600)	(600)	-	-	-	
		Business Cases Funding and other government			(3,165)	(3,146)	(2,121)	(1,775)	(1,250)	
		S106			(464)	(1,062)	(464)	(464)	-	
		Other External Contributions			-	-	-	-	-	
		Internal or Prudential Borrowing			(2,021)	(260)	(1,761)	(2,021)	-	
		Capital Receipts Unapplied - Carried forward			2,152	3,669	2,536	1,282	1,278	
TOTAL FUNDING					(26,577)	(19,510)	(38,410)	(29,787)	(14,961)	

Programme Funding**All Revenue contributions****Capital Receipts****Section 106****Other External Contribution****Grant****Community Infrastructure Levy****Business cases: Prudential borrowing****Total****Balance of capital receipts****EC - External Contributions****GG - Government Grant****CR - Capital Receipt****RS - Revenue Savings****BC - Business Case****PB - Prudential Borrowing**

C - project complete. Where this relates to payment of a contribution, indicates contribution has been paid.

* - Provisional scheme, pending full approval



Climate Change project

Key:**Denotes a change in the programme****Bold****Summary of expenditure by strategic priority**

1. A roof over our heads	6,931	4,785	5,661	5,564	1,304
2. Clean scene	525	462	155	7,844	168
3. Going to town	7,021	1,358	14,326	4,369	-
4. Great places to live & work	1,168	948	2,009	5,229	7,548
5. Health at the heart	-	-	-	-	-
6. Investing in prosperity	250	17	2,000	250	-
7. Moving up a gear	4,119	3,923	7,998	1,950	250
8. Out and about and active	631	1,136	194	1,639	1,537
9. Strong communities	2,286	2,973	1,961	1,210	1,674
10. Action on climate	3,068	3,535	3,639	1,539	2,439
Vital, Viable Council	578	373	467	193	41
Totals	26,577	19,510	38,410	29,787	14,961

TEIGNBRIDGE DISTRICT COUNCIL
CAPITAL PROGRAMME 2022-23 to 2025-26

Code /bid no.	Asset/Service Area		Description	Provision ?	C/f ?	26,577	19,510	38,410	29,787	14,961	Council Strategy
						ORIGINAL	LATEST	LATEST	LATEST	LATEST	
						BUDGET	BUDGET	BUDGET	BUDGET	BUDGET	
						2022-23	2022-23	2023-24	2024-25	2025-26	
						£'000	£'000	£'000	£'000	£'000	
						(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	(Inc Fees)	



Teignbridge District Council

Financial Plan

2023 to 2028

1. About this Plan

Our Financial Plan looks at the position of the revenue budget and considers the General Fund ¹ position in terms of general reserves and earmarked reserves and the Capital Programme ² and the inter-relationship between the two.

The purpose of this Plan is to define how the Council will structure and manage its finances over the next five years in order to deliver services to residents and support the objectives detailed within the Council Plan.

The Financial Plan also links with other key plans and documents of the Council including Service Plans, Asset Management and Disposal policies, the Digital Strategy we are developing, Procurement and Treasury Management. Input will also be provided through the Overview & Scrutiny Committees review of budget priority and savings work and the Council's Senior Leadership Team.

The Financial Plan comprises of two parts;

➤ **Part 1 - The Medium Term Financial Plan (MTFP)** *(page 3)*

This is a key element of the budget setting process. The MTFP provides a financial model and forecast of the cost of providing services over a rolling five year period, together with an estimate of the financial resources that are likely to be available to the Council. The process is designed to provide an early warning of any potential deficit in the required level of resources and interaction with earmarked reserves if available to smooth funding where appropriate.

As well as considering the revenue implications and the General Fund balance, the MTFP also reviews the affordability of the Council's capital investment programme, matching forecast funding against planned capital spending over a five year horizon. The capital programme is easier to control as individual schemes can be approved or not by Council to match resources available. Clearly this has its own implications in meeting the Council Plan objectives but does not have the same degree of organisation complexity as the General Fund involving significant staff numbers, team interaction and service delivery.

➤ **Part 2 – Financial Viability Process (FVP)** *(page 14)*

This part of the Financial Plan considers how the Council will attempt to balance its finances over the coming years to continue to provide service for its residents and customers. It ensures we are achieving Value for Money throughout the Council within each service, it evidences this and seeks improvement and savings where possible. The process involves review of service plans with a team of key staff from the Business Transformation Team, Finance and Performance to aid us in this process. They work with the relevant services to discover likely savings to pursue, viability, time scales and resources required to implement.

Depending on the outcome of this work and savings achieved, consideration will then need to be given as to whether service reductions are required to balance the books in order to achieve financial sustainability and viability.

Definition Note:

1. The General Fund records day to day revenue spending and income on the delivery of Council services.
2. Capital programme spending relates to purchases or enhancements of assets, expenditure that has benefit greater than a year and is over £10k.

➤ **Part 1 - The Medium Term Financial Plan (MTFP)**

2. Introduction

The development of a five year financial model is based upon a number of assumptions and perceived risks which clearly become more difficult to predict as the period covered lengthens. In recent years we have been subject to one year only financial settlements from Government, there have been fundamental funding reviews proposed, delayed and then cancelled on a number of occasions making even short term planning difficult. We are now looking at a one year settlement for 2023/24 with some clarity on what will happen in year two (2024/25) so greater clarity for 2023/24 and 2024/25 before central funding is reviewed again in 2025/26. Any plan built over a period greater than 5 years becomes more unpredictable as assumptions about future financial indicators lengthen.

In broad terms the model has been developed on the basis of 'reasonable and prudent' forecasts and assumptions in accordance with sound accounting practice.

3. Fundamental principles

Underpinning this plan, the following fundamental principles have been adopted:

- To secure the financial viability and stability of the Council in accordance with the Chief Finance Officers (CFO) responsibility to protect the Council's finances.
- Annually, a balanced revenue budget will be set with expenditure to be limited by the amount of available resources.
- Where a balanced revenue budget cannot be achieved in the short term use of earmarked funding reserves will be used to balance the budget but by exception.
- The General Fund balance will be maintained at the agreed adopted level as advised by the Chief Finance Officer.

- If earmarked reserves are not available to balance the budget resources will be redirected from low to high priority services to meet objectives set out in the Council Plan and maintain statutory functions.
- Council Tax increases will be kept within annually announced government guidelines to ensure a local referendum is not triggered.

In considering the capital budget, the Council will continue to follow the methodology of assessing schemes against their contribution to the corporate strategy, service improvement and long-term impacts on budget as well as deliverability within finite staff resources. The Council will also seek to maximise the use of its assets.

4. Financial background

The Government has cut core funding significantly for a number of years.

Additional support was provided over the last two years during the Pandemic but this has now been withdrawn and the underlying funding for local authorities is historically low.

There are significant financial pressures to consider with current high inflation rates, increasing interest rates, high energy and food costs and a recession likely to take place. As a consequence the indications are higher national pay awards and other direct cost implications mainly associated with contractor and partner costs. There has been low investment income received however this is increasing significantly with the increases in base rate but has an adverse impact on borrowing costs for capital schemes. Profiling debt can smooth out some of these short term change in rates. Ambitions remain to pursue our carbon reduction programme and improve services through further investment. This all brings significant financial challenges and a requirement for us to act more commercially to generate more income.

These factors have shaped the finances of the Council over recent years and placed it in a continuous difficult position of setting balanced budgets.

The Council needs to address its continuing budget gaps on the revenue budget and mitigate use of funding earmarked reserves which could be redirected to other activities. Member support is key to achieving this objective.

The Council has facilitated and encouraged business and housing growth in the district to deliver its ambitions and benefited in additional government funding through New Homes Bonus and extra Business Rate income which to date has put the Council in a stronger financial position than a number of other councils. This has enabled continued significant investment in non-statutory services to benefit the district. The Council has also embarked on building its own housing to facilitate moving towards its affordable housing target aspirations.

5. Medium Term Financial Plan

The base for the MTFP is the 2022/23 approved budget and the current cost of ongoing services, adjusted to take account of a range of unavoidable costs such as pay increases, inflationary pressures, the implementation of any approved changes to the budget and

any costs arising from new legislation and associated regulations or changes in resident demand. The MTFP takes account of any forecast variations in the level of both investment and fee income.

The Plan also considers and makes reasonable assumptions about the likely incomes from council tax and central government funding.

The MTFP is designed to model likely outcomes and to aggregate the sum of all potential financial inputs, to determine whether the Council will have sufficient resources to achieve its objectives, or indeed whether action is required to bridge a funding gap.

In formulating these calculations a number of assumptions have been made and a range of external influences considered. The various risks and pressures are detailed at the end of the Plan with commentary on their potential impact. The consequence of the pandemic was a significant risk but high inflation with the impact on our finances and the public is now the central concern.

Appendix A to the Financial Plan contains the best estimates of the 5 year costs and incomes

A similar exercise has been undertaken in respect of future capital expenditure, detailing the anticipated level of resources required, together with potential funding sources available to the Council to support its planned programme of works and where there are revenue implications these have been acknowledged within the Plan.

6. MTFP – Revenue Position

The position on General Fund services is extracted in the table below in section 8 and shows the current year 2022/23 for comparison and forms the basis from which future assessments have been made. The 2022/23 position is the set budget from February 2022 and then the latest position for 2022/23, the implications effecting this budget are considered going forward.

Some key areas to note in this calculation:

Service Budgets - This position is calculated based on current service provision adjusted where there are known resident demand changes, contract agreements or legislative requirements. This position does not include any growth in service or staffing to the Council’s current service level with the exception of:

- Inclusion of £0.5 million as a one off to pay an element of the pension fund deficit and reduce future deficit funding contributions.
- Additional temporary resources for to deliver significant projects, climate change, service reviews, business/systems improvements, estate management, governance etc and for the Modern 25 work and scrutiny function.
- £20,000 pot for year 2 for the Tidy Teignbridge initiative for 2023/24.

- Extensions to the vehicle leasing contracts.
- The 2022/23 budget for staff salaries was based on an assumed 2% increase. At the time of developing the MTFP the latest offer of a flat sum payment of £1,925 per employee (based on a full time individual) has been agreed. This equates to a net cost over the budgeted sum in the General Fund of £982,000 for 2022/23 and over £1 million for future years. This additional cost has been added to the model.
- Each of the 3 owners of Strata are requiring additional support to meet the various work demands and objectives requiring IT support and development. This will lead to an increase in cost. The base budget will include the provisional sums known and be amended when the relevant approvals have been provided.
- One off cost of living payment for 2023/24.

The Council's previous full set of budget papers [Agenda for Full Council on Tuesday, 22nd February, 2022, 10.00 am - Teignbridge District Council](#) is a useful reference as it details significant information about the service provision currently provided; costs and income received for revenue (appendix 4 and appendix 5), staffing resources involved in each area (appendix 5) and the capital programme (appendix 7).

Government Funding General - The 2022/23 Local Government Finance Settlement was a one-year spending round only. This put on hold again planned reforms; changes to both the local government funding formula and the re-basing and implementation of a new business rate retention scheme.

The Government has announced it still intends to undertake a review of local authority funding and the latest policy statement published on 12 December 2022 suggest 2025/26.

Understanding this funding position and the implication on other core funding mechanisms (Business Rate Growth and New Homes Bonus) is critical to determining the MTFP position but there is uncertainty.

The MTFP now assumes a fall to baseline funding for the Council from 2025/26; taking away any growth in business rates (2023/24 budget £2.4 million (including pooling gain) and £2.7 million assumed for 2024/25 and the fall of NHB from £1.27 million per annum in 2022/23 with an assumption of £0.4 million in 2023/24 & 2024/25) and nothing thereafter. A provision of £0.4 million is included for 2025/26 as an alternative for the repurpose of NHB. In terms of the possible reductions as stated the timing is unclear and the cliff edge in funding reduction has been assumed in the model as worst case

because there is likely to be transitional funding introduced to smooth out the reductions for authorities like Teignbridge.

The Local Government Finance Settlement is announced normally late November/early December and for 2023/24 will be announced in the week commencing 19 December which makes planning extremely difficult as councils initial budget processes will be finalised at that point. The finance policy statement published on 12 December 2022 only outlined some of the key principles for 2023/24 and 2024/25.

The implications of the Levelling Up and Regeneration Bill and any change to the shape of local government going forward, particularly in Devon, has not been addressed in the MTFP as it seems no fundamental change in the short term is likely but this position will need to be kept under review.

5. Business Rate income

This has been assumed under the existing arrangements; the 50% rate retention scheme. The Government had intended to introduce a 75% retention scheme but this has now been dropped with a review at some stage still being the Government's stated intention.

The MTFP assumes in 2023/24 the Council will be £2.446 million above the baseline funding level (retained growth) including pooling gains. This is considered reasonable based on current levels of income and projected growth. The Council does maintain a bad debt provision and a business rate funding reserve to mitigate annual fluctuations in rating assessments.

The greater, more fundamental risk is Government changing the regime and us losing the business rate growth in future years which has been built up. Because the timing and degree of risk is unknown the Council currently holds a Funding Reserve to cover these fluctuations and the existing gaps in the revenue budget which is not balanced. This will be used to continue to meet service costs in the budget in the short term if the worst case scenario happened. This would take place if the Government announce in the December Settlement that all growth income from business rates will be lost in the following year – highly unlikely especially without some transition protection but this reserve is available to give time to cut costs in an orderly manner to best protect the residents of Teignbridge should the worst happen.

6. Council Tax

The Government has for a number of years determined district councils can increase their council tax by £5 a year or up to 2% whichever is the greatest before triggering a local referendum. This is the level of income the Government assess is available to the Council and the MTFP applies this increase annually. The Government assumes that the Council will increase its Council tax by these limits when setting its allocation of

other funding streams. The latest proposals allow an increase of 2.99% before a referendum is triggered for 2023/24 (£5.54 for 2023/24).

7. New Homes Bonus (NHB)

Income retained in the General Fund to support revenue costs has been included in the annual budgets for a number of years but continuously reducing and currently £1.27 million. The scheme is supposedly ending in its current form with the annual amount reducing; this gives £1.27 million available in 2022/23 which is then estimated to fall to £0.4 million for 2023/24 and 2024/25 and then potentially not replaced so zero for 2025/26 onwards. There are still no guarantees about future years or whether a replacement will be available.

A replacement for NHB was consulted on over two years ago with the Government wishing to sharpen the incentivising of housing growth in the most effective way, no announcement of a replacement scheme has been made so it is assumed the scheme will continue in its reduced form with just an annual sum paid based on one year's growth and then end. A provision of £0.4 million has been included for potential repurpose of the NHB funding stream. At the height of the scheme the Council was paid the annual growth sum for 6 years – in 2016/17 the Council received £3.848 million (the most received in any one year).

8. MTFP numbers

The MTFP is provided annually in the budget papers as appendix 4. This provides the latest numbers for the current year and the following 3 years. Future years are extremely uncertain however an attempt to calculate our budget gaps extended to year 5 is shown below the 3 year projection replicated below.

Revenue Budget Summary					Appendix 4
Revenue Budget	2022-23	2022-23	2023-24	2024-25	2025-26
	Forecast	Latest	Forecast	Forecast	Forecast
<i>EXPENDITURE</i>	£	£	£	£	£
1 Employees	22,445,940	22,438,550	24,516,600	23,922,780	24,332,960
2 Property	5,054,490	5,255,250	5,721,740	5,862,500	6,011,530
3 Services & supplies	5,593,190	7,069,120	6,903,820	6,459,240	6,576,240
4 Grant payments	21,606,120	22,086,170	19,182,450	17,182,450	15,182,450
5 Transport	811,440	869,760	1,060,110	1,076,440	1,094,410
6 Leasing & capital charges	1,692,160	1,495,820	1,497,950	1,538,540	1,897,350
7 Contributions to capital	0	303,860	300,000	500,000	500,000
8 Total expenditure	57,203,340	59,518,530	59,182,670	56,541,950	55,594,940
<i>INCOME</i>					
9 Sales	-581,450	-1,476,730	-1,467,900	-1,511,940	-1,557,300
10 Fees & charges	-10,280,900	-10,181,250	-10,801,830	-11,233,900	-11,683,260
11 Grants - income	-21,868,660	-22,744,760	-19,624,970	-17,624,970	-15,624,970
12 Property income	-3,100,730	-3,329,990	-3,343,710	-3,476,990	-3,670,200
13 Other income & recharges	-2,621,940	-4,186,540	-4,098,780	-3,603,740	-3,660,350
14 Transfer from (-) / to earmarked reserves	-2,644,030	-1,499,950	-2,518,910	-770,450	-3,607,350
15 Total income	-41,097,710	-43,419,220	-41,856,100	-38,221,990	-39,803,430
16 Total net service cost	16,105,630	16,099,310	17,326,570	18,319,960	15,791,510
Funding					
17 Council tax	-9,190,540	-9,190,540	-9,576,500	-10,061,470	-10,465,930
18 Council tax/community charge surplus(-) / deficit	-62,310	-62,310	-125,550	0	0
19 Revenue support grant	0	0	0	0	0
20 Rates baseline funding	-3,393,800	-3,393,800	-3,522,800	-3,783,970	-4,715,000
21 Estimated rates retention and pooling gain	-1,752,200	-1,986,200	-2,446,200	-2,748,000	-160,000
22 New homes bonus	-1,270,200	-1,270,200	-402,940	-402,940	0
23 Alternative housing funding	0	0	0	0	-400,000
24 Other grants	-436,580	-436,580	-1,252,580	-1,323,580	-50,580
25 Budget gap (-) to be found	0	0	0	0	0
26 Total funding	-16,105,630	-16,339,630	-17,326,570	-18,319,960	-15,791,510
27 -Surplus/shortfall	0	-240,320	0	0	0
28 General reserves at end of year	2,059,681	2,300,001	2,300,001	2,300,001	2,300,001
29 General reserves as % of net revenue budget	12.8%	14.1%	13.3%	12.6%	14.6%

The table below shows annual budget position over the 5 year period – see appendix A for more detail.

Table: MTFP Model – Annual budget shortfall

General Fund	2023/24 £000	2024/25 £000	2025/26 £000	2026/27 £000	2027/28 £000	2028/29 £000	2029/30 £000	2030/31 £000	2031/32 £000	2032/33 £000
Budget Shortfall/(Surplus)	2,519	770	3,607	3,194	2,779	Not costed	Not costed	Not costed	Not costed	Not costed



Shortfalls are covered by earmarked reserves. 2025/26 is when rebasing of business rates is expected creating a significant business rates funding reduction. Early identification of savings will ensure the funding reserve is not expended as this is required in the medium term to assist with ongoing variations. By using the model different scenarios can be shown to guide the annual budget setting process. 2023/24, 2024/25 and 2025/26 can be funded by earmarked reserves at present and part of 2026/27.

The Model identifies the pressures and influences on the Council’s revenue budgets and highlights a shortfall between the Council’s spending requirements and the amount of finance available. Actions will need to be taken to meet these shortfalls and the need to keep finding savings year on year is not to be underestimated.

9. MTFP Revenue - The Way Forward

The funding gap for 2023/24, 2024/25 and 2025/26 needs to be addressed working with SLT, senior officers and Members – ultimately eliminating the ongoing gap in 2025/26 when reset of funding is now indicated to take place. Savings should be filtered into the budget process each year as part of the annual budget process but also in year as savings ideas are formulated, worked on and delivered.

A key area to explore is what savings/increased income can be achieved by working through service reviews and proposed savings options, this being before more fundamental decisions are made on whether there is a need to explore cutting services to the public. Working through the service plans and proposals from Ignite, eliminating quick wins, working more commercially will help towards achieving this goal. Clarifying the appropriate level of investment in IT to reconstruct our organisational structure will be vital and identify staff savings through automation of procedures. These are some initiatives that will help as well as the normal scrutiny through the budget process. This Plan also proposes that we kick off with the actions in the Financial Viability Process.

The Plan proposes a two stage approach which is linked to the uncertainty of Government funding for local authorities and possibly even the shape of local government going forward.

- Over the following year/18 months we will undertake service reviews to ensure we are delivering VFM, drive efficiencies to see what savings can be achieved and to form an evidence base that we have done what we can, challenging ourselves on cost effective delivery of services. This will also be combined with looking at suggestions from the Ignite report and savings suggestions identified from review of previous unspent budgets and invest to save – such as IT investment to deliver more automation. A review of our assets including

disposal, re-use etc will be explored and all commercial opportunities to generate more income.

- If the funding gap estimated in 2025/26 of £3.6 million materialises, which is dependent on Government direction, then efficiencies and income generation are not going to drive that level of savings and we will need to propose significant service reductions. But this comes at a point when we know how much we need to find and when, before radical service decisions are made. As stated we have an earmarked Funding Reserve in place to protect us against any immediate changes should Government carry out reforms without good notice and support existing revenue budget gaps.

This gap should not be ignored and what actions could be taken should be considered and formulated. If savings are not found over the next 3 years then the Funding Reserve will be significantly reduced leaving insufficient funds to address future significant variations in funding or budget pressures. Early identification of savings and their introduction would allow unspent earmarked funding reserves to potentially be reallocated.

Key areas of budget proposals to be agreed are as follows and can be monitored and developed through an Overview & Scrutiny work plan:

- a. **Approval of Council tax increases at the maximum allowed – historically £5 or 1.99% (now increased to £5.54 (2.99%) for 2023/24)**
- b. **Agreement of our asset strategy and determining best use of our assets – disposal/transfer/re-use and re-model**
- c. **Pursuit of maximum asset disposal proceeds**
- d. **Exploring commercial investment opportunities including charging policy**
- e. **Maximising income from existing fees and charges**
- f. **Exploring new opportunities for setting fees and charges**
- g. **Reviewing the savings options from the Ignite work**
- h. **Investing in our IT provision to deliver more automation and efficiencies**
- i. **Review our policy for earmarked reserves and funding budget gaps**
- j. **Reviewing support for third sector grants and support**
- k. **Identifying other voluntary grants and future support**
- l. **Reviewing quick wins and budgets no longer required**
- m. **Periodic review of the capital programme and alignment to strategic priorities**
- n. **Agreement to provide a revenue contribution to capital – currently proposed at £300,000 per annum in 2023/24 and £500,000 per annum for future years**
- o. **Determining adequate borrowing limits including headroom for the capital programme through approval of the appropriate treasury management indicators**
- p. **Councillors community fund budget**
- q. **Further payments to reduce the pension fund deficit**
- r. **Minimum level of general reserves – currently suggested at £2.3 million**
- s. **Limit use of earmarked reserves to bridge budget gaps**
- t. **Considering new funding models**
- u. **Timeline for delivery of savings**

10. Capital

The Council maintains a programme of capital expenditure designed to improve a wide range of community facilities and local infrastructure. The forward funding projections below only include rolling items and projects identified early by managers; **there will be proposals missing from this list** that will need to be considered for funding out of available resources as they come forward.

There will be a disparity between the Council's capital spending aspirations being greater than the amount of finance available. In producing these figures agreed principles have/will be applied:

- A capital bid process is in place whereby appraisal forms are completed for each scheme and an assessment methodology applied to prioritise expenditure within resources available. This prioritisation is overseen by the Corporate Projects Board.

MTFP Model – Capital Expenditure and Funding Position

Strategic Priority	2022/23 £000	2023/24 £000	2024/25 £000	2025/26 £000	2026/27 £000
A roof over our heads	4,785	5,661	5,564	1,304	1,304
Clean scene	462	155	7,844	168	176
Going to town	1,358	14,326	4,369	-	-
Great places to live and work	948	2,009	5,229	7,548	1,088
Health at the heart	-	-	-	-	-
Investing in prosperity	17	2,000	250	-	-
Moving up a gear	3,923	7,998	1,950	250	1,750
Out and about and active	1,136	194	1,639	1,537	40
Strong communities	2,973	1,961	1,210	1,674	1,666
Action on climate	3,535	3,639	1,539	2,439	-
Vital, viable council	373	467	193	41	41
Total Capital Expenditure	19,510	38,410	29,787	14,961	6,065
Borrowing	(1,077)	(12,167)	(14,708)	(1,935)	-
Capital Receipts	(2,039)	(2,311)	(1,803)	(24)	(24)
Revenue contributions (includes specific sums)	(936)	(405)	(870)	(240)	(247)
Grants / external contributions	(9,051)	(16,704)	(4,487)	(3,334)	(2,916)
CIL	(4,246)	(5,833)	(7,038)	(9,388)	(2,838)
S.106	(2,161)	(990)	(881)	(40)	(40)
Total Funding	(19,510)	(38,410)	(29,787)	(14,961)	(6,065)

The Programme expenditure includes those schemes already approved by Council and rolling items and provisions. **Bids will come through the annual budget process giving a different picture to that given above and there will be choices to make in order to keep expenditure within resources available.**

The above has been produced using the latest budget monitoring position and it is clear from observation that periodically the programme needs to be re-profiled with the budget managers. There are a number of schemes which will not be delivered in part or full in the year the budget is allocated. From the view of the MTFP it's the overall position that can be considered taking all years into account.

The programme assumes £30 million of borrowing between 2022/23 and 2026/27 in addition to the current underlying need to borrow of £20 million. Cash flow monitoring and balance sheet review exercises indicate no immediate need to borrow externally over the next 2-3 years. This is reviewed periodically alongside interest rate monitoring, so that when long-term external borrowing is required, it is undertaken in a controlled way in line with the Council's treasury strategy. This position has been factored into the revenue model in terms of costs of borrowing/lost external interest/minimum revenue provision etc. Any new borrowing will need to be considered in conjunction with existing borrowing commitments, maximum borrowing limits and a comfortable headroom for borrowing.

The above capital receipts line is based on the most recent activity and forecast information.

Key issues to consider for this Plan in terms of capital are:

- Only approved schemes and provisions from the February 2022 budget process and subsequent approvals brought to Members are included. The current position shows General Fund capital receipts largely being used by 2025/26. If any new projects or schemes do come forward, it is assumed they will attract sufficient funding and/or have a positive business case with a minimum return of 1%.
- Any scheme inclusion in the Programme over and above this core annual expenditure needs to be considered carefully for inclusion in future programmes. This happens on a case-by-case basis to determine if they meet corporate objectives. Business cases must evidence the required 1% return in the case of self-funded schemes, or show delivery in conjunction with other agencies/partners. Some schemes will come with no funding but may still be necessary.
- The introduction of £300,000 per year as a revenue contribution to capital (then increasing to £500,000) will assist in supporting the capital programme and for any spends without a sufficient supporting business case.

The Way Forward – Capital programme

- There is a clear necessity for the continuation of the Corporate Projects Board to consider the allocating of capital resources against competing capital scheme bids.
- The programme needs to be populated with realistic expenditure estimates into the future; further work has been undertaken on Council assets costs and a review of our asset management policies and use of assets.

- The Project Management Guidelines will continue to be used to inform the capital bid process through detailed capital appraisal forms and Project Initiation Document (PID). There will be continued monitoring of progress on key projects through the Council's Corporate Projects Board.

➤ **Part 2 – Financial Viability Process (FVP)**

11. Aim of the FVP

This part of the Finance Plan considers how the Council will balance its finances over the coming years to continue to provide service for its residents and customers. We will ensure we are achieving Value for Money throughout the Council within each service, we will evidence this and seek improvements and savings where possible. We have key dedicated resources to aid us in this process and available to work with services.

Depending on the outcome of this work, and the savings achieved, as identified in 9 above we will then need to look at reductions in service delivery necessary to balance the books going forward to deliver financial viability and sustainability.

This will all be looked at against the backdrop of the risks and challenges that have implications for the Council's financial position in the medium term.

The major risks and pressures are:

Changing government funding
Inflation
Increasing interest rates
Cost of living crisis and impact on services/income
Ongoing impact following the Covid pandemic and recovery
Existing budget gaps and limited earmarked reserves
Staff resources
Additional demands from Government

12. Modern 25 Programme

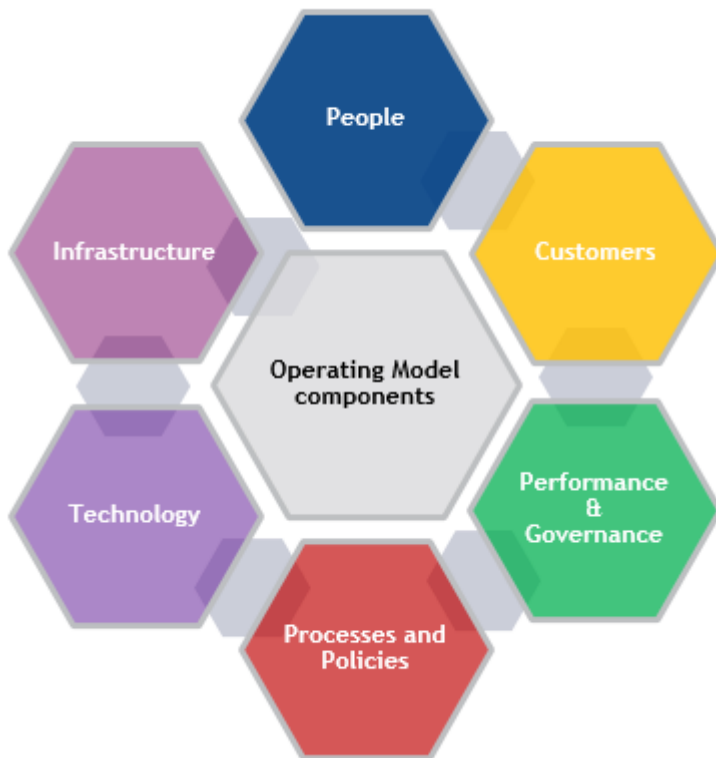
TDC accepts that to achieve the level of savings required, it needs to change the way things are done and alter its operating model, whilst ensuring that the customer is still at the heart of council services. Independent consultants were commissioned through a procurement process to work in partnership with Teignbridge Senior Leadership Team to deliver:

- A strategic alignment review
- Recommendations for a new Target Operating Model

The objective of the programme is to deliver a new operating model for the council. An operating model encompasses all aspects of the way the organisation delivers its core purpose and includes

- People and Organisation – the activities that our staff carry out and how they are managed and organised

- Technology and Infrastructure – the software, physical ICT infrastructure and physical assets that are in place to support how people carry out the council’s work
- Ways of Working – the processes, policies, procedures, performance, governance, leadership and management that is in place
- Culture & Behaviours – Creating a work environment which supports delivery of strategic priorities and core services to our customers and an organisation that invests in its people
- Strategic Priorities – the strategic portfolio of programmes and projects that are in place to deliver the council’s strategic priorities



From their recommendation we have developed our Modern 25 programme which aims to deliver a new operating model for the council delivering £2.6 million of phased benefit savings by April 2026 and implementing the changes across the whole council in line with agreed design principles. The programme focuses on delivery of 3 main workstreams

1. Customer and Service Design - Lead Tracey Hooper

This will digital services that the users of our services want and design support mechanisms for customers who need help to make a request or support service users who have complex needs.

Our services will be designed to be more sustainable through:

- Shifting our service users to less expensive digital channels in line with our current demand, through active promotion and nudges

- Designing services that are easy for users to access and make a request
- Maximising the value provided by our front line staff in helping residents with complex needs
- Creating excellent online information and guidance for our service users
- Proactively and passively keeping service users informed throughout their service journey

2. Technology and Digital - Amanda Pujol

This will define and develop the technology and digital requirements to support the new operating model by:

- Defining the key technologies that will support the new operating model and ways of working
- creating a roadmap for delivering these capabilities
- Defining the digital capabilities required and running a procurement exercise to fill the capability gaps
- Provide resources in skills to configure new digital capabilities and integrate them, in line with our technology roadmap

It is underpinned by our Digital Strategy adopted in 2021 built around six themes:

1. Customer access and service
2. Digital and mobile work force
3. Digital democracy
4. High-quality, accessible data
5. Digital and Net Zero
6. Responsive, resilient and secure infrastructure and systems

3. People and Organisational Design - Tim Slater

We will design, develop and deliver a new council structure that supports the new operating Model for the delivery of services to our customers and the delivery of our strategic portfolio. This will include a review of current HR policies and procedures, including performance management, to support the implementation of the new operating model and define:

- The spans of control for managers and the scope of management responsibilities for changes to the organisational structure
- The creation and evaluation of any new roles that will be created to support the delivery of the new operating model
- The programme will review HR policies and procedures, including performance management to support the implementation of the Target Operating Model
- The governance structures that will support performance management

4. Strategic portfolio - Martin Flitcroft

This will define and develop business cases, statements of works and specific individual projects to deliver against a revised strategic portfolio which is aligned with the Council's priorities and strategy. The programme will oversee:

- all implementation and change activities associated with the deliverables from the strategic portfolio projects
- Monitoring of projects progress as part of overall programme governance
- alignment of project outcomes with the new operating model

In order to deliver this programme of work there will be an upfront investment to provide additional temporary staffing resources and capital investment in digital infrastructure and systems . The new structure will result in a reconfiguration of services and new posts and roles being created. The Council is also undertaking a pay structure review which will result in a new payscale and job evaluation process being developed and implemented to ensure the Council remains competitive and can attract the staff with the key skills to deliver the best service for residents in the District.

We are developing a Digital Strategy and we are now working with Strata and our other partner authorities to ensure the outcomes can defined and delivered. The Strategy is built around six themes

Customer access and service
Digital and mobile work force
Digital democracy
High-quality, accessible data
Digital and Net Zero
Responsive, resilient and secure infrastructure and systems

5. Performance Management Data: Lead – Jack Williams

It is crucial we use relevant data to inform our business decisions. Performance data needs to be readily available and used by managers, SLT, CMT and members to drive decisions and be clear where action is needed/not needed and how we are performing for our residence, identifying and resolving issues quickly. Importantly this needs to link with system thinking to ensure we measure the right things.

It is necessary to understand cost, performance and activities of services and undertake appropriate comparisons to be clear where we are providing Value for Money and where we are not. Help identify where improvements are needed or to determine we are comfortable and understand the variances.

We have a Performance and Data Analyst but also services have their own resources in this area and we need to share and oversee the whole.

6. Asset Management: Lead – Tom Phillips

In reviewing our services there are some services where asset management is relevant and areas it is not. There are key elements to be considered by services;

- a) Understanding the financial and non-financial performance of assets and using this to drive asset management decisions.
- b) Proactive asset management – Maximising the returns from assets and disposing of assets that have a poor financial / non-financial return and at market value where appropriate.
- c) Investing in assets only where there's a strong business case.
- d) Supporting wider objectives – Being clear where and how asset management is supporting wider objectives, such as benefitting the community, shaping the built landscape, supporting the Council in its service delivery and proactively supporting our commitment to tackling climate change.
- e) Encouraging asset transfer where appropriate.

There can be a quick analysis within each service to determine scope of opportunities.

7. Income Maximisation: Lead – Steve Wotton

It is viewed that members are supportive of ensuring where fees and charges are made that these are set at appropriate rates and reviewed regular to keep pace with costs. It is also considered there is support to develop existing services areas where there is opportunity and customer demand for additional or enhanced services to be offered that can generate surpluses for the Council. An average 5% increase is proposed for 2023/24 to recoup inflationary costs. Any charges below an average for the service need to be increased accordingly and a more commercial view pursued for the charging of activities and services.

Again there can be a quick analysis within services to determine scope for opportunity.

EXTERNAL INFLUENCES AND KEY ASSUMPTIONS WITHIN THE REVENUE MTFP MODEL

- Inflation**

Inflation rates are based on the latest available data.

Although the financial model is based upon what are believed to be a series of prudent assumptions, there is inevitably a risk that some or all factors applied could be inaccurate. The table below summarises the impact of any such inaccuracies that would have a detrimental effect upon the financial plan. Inflation in recent times as not been a high risk but currently rates are historically high with Bank of England projecting inflation to remain high in the short to medium term driven by food and energy costs. Contract costs, pay rises and a pay review of salaries are likely to cause some of the biggest pressures for future years.

Financial impact of changes in inflation assumptions 2023/24.

Factor	MTFP Predicted Inflation Costs £000	Worse by 1% £'000	Worse by 2% £'000
Pay, N.I & Pension & other employee costs + other costs	1,002	190	380

- Investment Returns**

The approach adopted, of budgeting for investment income remains prudent. Investment return predictions have been factored in with significant increases starting to be reflected in the current year but reducing after 2023/24.

- Council Tax Income**

The MTFP follows recent Government practice of allowing a £5 a year increase. This could be increased to 2.99% for 2023/24 = £5.54.

Financial impact of changes in council tax levels (2022/23).

Level of council Tax increase	Predicted council tax income £000	Loss of income in MTFP 2023/24 £'000
Council tax yield at £5 (2.70%) increase	(9,549)	Nil
Yield at 2.0%	(9,484)	65
Yield at 1.0%	(9,391)	158
Yield at 0.0%	(9,298)	251

This calculation shows a one year effect, this reduction would be lost each year going forward plus the opportunity to increase the level in future on a higher base. If the increase

is 2.99% that would generate an additional £27,000 per annum from the Feb 22 MTFP model.

- **New Homes Bonus**

The main risk is numbers being below the projections as new properties being built continues to recover from the pandemic plus constraints within the house building market. The Plan assumes significant reduction in income from previous years. We await Government consultation on any revised scheme and the implications on the MTFP but no projections can be made on this until Government outline any replacement scheme (if any).

- **Business Rate Income**

The risks associated with Business Rate income have been covered above including the Government's intention of business rates rebasing. A £2.446 million additional benefit has been budgeted in 2023/24 for additional rates above the Council's baseline (including pooling gain), this is the sum that will be budgeted and if the actual amount is less through a reduction in assessments or collection of income drops than the difference will be met from the earmarked Funding Reserve.

When the Government looks at rebasing then the Council has the earmarked Funding Reserve to be used to mitigate this for the year.

Revenue Budget Summary						Appendix A	
Revenue Budget	2022-23	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28
	Forecast	Latest	Forecast	Forecast	Forecast	Forecast	Forecast
EXPENDITURE	£	£	£	£	£	£	£
1 Employees	22,445,940	22,438,550	24,516,600	23,922,780	24,332,960	24,981,280	25,645,810
2 Property	5,054,490	5,255,250	5,721,740	5,862,500	6,011,530	6,160,560	6,309,590
3 Services & supplies	5,593,190	7,069,120	6,903,820	6,459,240	6,576,240	6,764,240	6,952,240
4 Grant payments	21,606,120	22,086,170	19,182,450	17,182,450	15,182,450	13,182,450	11,182,450
5 Transport	811,440	869,760	1,060,110	1,076,440	1,094,410	1,146,840	1,202,250
6 Leasing & capital charges	1,692,160	1,495,820	1,497,950	1,538,540	1,897,350	1,897,350	1,897,350
7 Contributions to capital	0	303,860	300,000	500,000	500,000	500,000	500,000
8 Total expenditure	57,203,340	59,518,530	59,182,670	56,541,950	55,594,940	54,632,720	53,689,690
INCOME							
9 Sales	-581,450	-1,476,730	-1,467,900	-1,511,940	-1,557,300	-1,604,020	-1,652,140
10 Fees & charges	-10,280,900	-10,181,250	-10,801,830	-11,233,900	-11,683,260	-12,150,590	-12,636,610
11 Grants - income	-21,868,660	-22,744,760	-19,624,970	-17,624,970	-15,624,970	-13,624,970	-11,624,970
12 Property income	-3,100,730	-3,329,990	-3,343,710	-3,476,990	-3,670,200	-3,780,310	-3,893,720
13 Other income & recharges	-2,621,940	-4,186,540	-4,098,780	-3,603,740	-3,660,350	-3,770,160	-3,883,260
14 Transfer from (-) / to earmarked reserves	-2,644,030	-1,499,950	-2,518,910	-770,450	-3,607,350	-3,194,440	-1,606,910
15 Total income	-41,097,710	-43,419,220	-41,856,100	-38,221,990	-39,803,430	-38,124,490	-35,297,610
16 Total net service cost	16,105,630	16,099,310	17,326,570	18,319,960	15,791,510	16,508,230	18,392,080
Funding							
17 Council tax	-9,190,540	-9,190,540	-9,576,500	-10,061,470	-10,465,930	-10,886,650	-11,324,280
18 Council tax/community charge surplus(-) / deficit	-62,310	-62,310	-125,550	0	0	0	0
19 Revenue support grant	0	0	0	0	0	0	0
20 Rates baseline funding / returned funding	-3,393,800	-3,393,800	-3,522,800	-3,783,970	-4,715,000	-4,886,000	-5,060,000
21 Estimated rates retention and pooling gain	-1,752,200	-1,986,200	-2,446,200	-2,748,000	-160,000	-285,000	-385,000
22 New homes bonus	-1,270,200	-1,270,200	-402,940	-402,940	0	0	0
23 Alternative housing funding	0	0	0	0	-400,000	-400,000	-400,000
24 Other grants	-436,580	-436,580	-1,252,580	-1,323,580	-50,580	-50,580	-50,580
25 Budget gap (-) to be found	0	0	0	0	0	0	-1,172,220
26 Total funding	-16,105,630	-16,339,630	-17,326,570	-18,319,960	-15,791,510	-16,508,230	-18,392,080
27 -Surplus/shortfall	0	-240,320	0	0	0	0	0
28 General reserves at end of year	2,059,681	2,300,001	2,300,001	2,300,001	2,300,001	2,300,001	2,300,001
29 General reserves as % of net revenue budget	12.8%	14.1%	13.3%	12.6%	14.6%	13.9%	13.4%

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**Teignbridge District Council
Overview and Scrutiny (2)
Meeting date: 10-Jan-2023.
Part i / ii**

Leisure centre refurbishment proposals – update.

Purpose of Report

To update the Committee on the previous work streams that brought the proposals forward and identify the impacts to the programme of works to explain the current situation.

Recommendation(s)

The Committee is recommended to note the report and work undertaken.

Financial Implications

There are no specific financial implications requiring approval. Further works as detailed will require appropriate business cases and capital financing. See 2.1 below.

Martin Flitcroft
Head of Corporate Services
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Legal Implications

There are no specific legal implications arising from this update report.

Paul Woodhead
Head of Legal Services and Monitoring Officer
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Risk Assessment

Various consideration to be made aware of and take into consideration if the project progresses more formally. See 2.3 below.

James Teed
Leisure Manager
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Environmental/ Climate Change Implications

Various climate change work has been carried out as detailed below with proposals

for further decarbonisation works at Broadmeadow sports centre. See section 1 and 2.4.

Will Elliott
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Report Author

James Teed
Leisure Manager
Email: james.teed@teignbridge.gov.uk

Executive Member

Cllr. John Nutley.

Appendices/Background Papers

- Appendix 1 – Demand assessment overview
- Appendix 2 – Facility priorities
- Appendix 3 – Financial projections from consultant's feasibility report
- Appendix 4 – Dawlish Leisure Centre, concept drawing
- Appendix 5 – Broadmeadow Sports Centre, concept drawing
- Appendix 6 – Photos from the 2022 leisure decarbonisation developments

1. Introduction/Background

To support a review of the Local Plan, a Leisure Needs Assessment was previously commissioned (externally), with a subsequent report submitted in April 2016 to inform the strategic planning of indoor and built leisure provision that would ensure provisions are fit for the future. Another (external) consultant's feasibility report was commissioned that assessed leisure demand analysis, facility options, financial projections, development and management options, that informed a suitable way forward. Outline RIBA Stage 1 development proposals were then submitted in December 2017. Key snapshot findings are included in the appendices, as listed above. Throughout this period, meetings were held with Officers and Councillors to present the information in detail and inform discussions.

The arising recommendations were supported and moved in to the 'Out & About & Active' Teignbridge Ten programme, namely, to refurbish the Broadmeadow and

Dawlish Leisure Centre's. A site search for relocating the Newton Abbot Leisure Centre would be considered in parallel and as part of the town centre development planning. A capital meeting was planned for 24-May-2020 to progress with site surveys, detailed building designs, and to initiate community engagement activities. However, the Covid lockdowns were announced on the Friday before (20-May-2020). Subsequently, Leisure was closed, then part-opened, closed, opened again on phased programming due to Covid restrictions. Since the lifting of Covid restrictions, the decarbonisation investment programmes for Broadmeadow, Newton Abbot and the Lido have impacted facility opening schedules.

Broadmeadow is also currently the subject of a further (current) decarbonisation bid assessment, that includes fabric improvements, insulation, and installation of an air source heat pump. A grant application has been made. The project will be subject to due diligence and a business case, with a report being brought forward in due course.

The leisure centre refurbishment proposals are still much needed to bring the facilities to a suitable standard and meet the future needs of our communities. The lack of investment in the facilities are contributing towards already ageing stock. The facilities are all in need of cosmetic investment now, let alone the infrastructure developments to provide facilities fit for the future.

The leisure demand analysis (appendix 1) identified that the facilities are needing investment, particularly to enhance the water-based activity provision. Key facility priorities were developed for each site (appendix 2). The investments would also have the potential to return a profit to the Council (appendix 3). Outline concept drawings (appendices 4 & 5) were also prepared, but more detailed designs were set to be explored at the next stage meeting, as described above, impacted by the lockdown. Each of the above information sets were compiled between 2016-2018 so would now need to be refreshed. However, the core principles remain unchanged.

The business cases were built on 'return on investment' yet the current operating position has been lower than pre-covid, so the current focus is to return the business performance levels.

The organisational review (Modern 25) is underway in consideration of the Council's budget challenges and pressure on capital investments. Strategic decisions and investments will need to be prioritised amongst the wider organisational considerations.

2. Implications, Risk Management and Climate Change Impact

2.1 Financial

Any further capital investment will require a full business case to be worked up alongside the requisite funding and consideration of the Modern 25 agenda and Council priorities. There are provisions in the capital programme as part of the budget proposals, aside from the decarbonisation bid for Broadmeadow outlined earlier, these are mainly outdoor play areas.

Lack of investment is resulting in increased maintenance costs of aging facilities. Newer facilities and equipment would provide more operating efficiency from lowered energy consumption and through lowered maintenance costs.

2.2 Legal

There are no specific legal implications arising from the details contained within this report.

2.3 Risks

Financial modelling will need updating (prepared 2018) to factor in increases to build costs. There is potential for costs to be off-set through grants, such as Sport England facility grants, subject to availability and eligibility.

With covid and then the decarbonisation programme, we have seen that disruptions to service take time to rebuild the business. We need to be careful about planning the works to avoid repeatedly closing facilities

and, for example, assess the potential to complete additional decarbonisation works with a wider refurbishment programme.

Lack of investment to date means we are offering a poor standard of facility to our residents and other competitors perhaps benefit from that. Social value was a key consideration of the review of Leisure, indicating the increased costs to the NHS, impact on primary schools, and impact on dual use partners if facilities were unavailable for residents as well as other health, wellbeing, social and crime indicators that are off-set with active lifestyles and communities.

The demand analysis would need to be refreshed to provide updated information to inform the facility design priorities.

2.4 Environmental/Climate Change Impact

We have bid for £310,000 more national grant funding to deliver a second phase of works at Broadmeadow by replacing its gas fired heating boilers with air source heat pumps.

The addition of Solar PV, LED lighting, battery energy storage and an insulated sports hall roof at Broadmeadow has been so successful that in the first six months of operations, the new systems have directly supplied 57% of the centre's electricity demand, whilst the new storage battery supplied a further 6% through absorbing surplus off-peak generation. Some pictures of the works included in appendix 6.

Overall just 37% of the centre's electricity demand was supplied from the grid and at a time when leisure centres across the country are struggling to stay open, the £6,800 reduction in our electricity bill for the same period was welcome.

We expect to make similar energy savings at Newton Abbot Leisure Centre and the Lido. Although we have almost completed the installation at Newton Abbot, we will not be able to switch the new equipment on and use the new air source heat pumps until next year when a new connection is made to the national grid.

With the rising energy costs, the council anticipates that the new systems will save it up to £100,000 in a full year.

Any additional investments to improve the operating of the facilities will support more efficiency measures.

3. Alternative Options

Consider new properties to add to the delivery portfolio, such as implementing new gym units, to help meet user demands and generate revenue to support the viability of the services.

4. Conclusion

Pre covid, good progress had been achieved towards the review of leisure provision. The impact of covid closures and phased return(s) has impacted the business performance, coupled with facility disruptions to accommodate the decarbonisation developments. The wider Modern 25 programme will inform the Strategic priorities and budget pressures, but Leisure retains the potential to afford healthy lifestyle choices to residents, schools and local clubs as well as return a profit to the Council.

Appendix 1 – demand assessment

The slide below was from the feasibility report, identifying the un-met demand for leisure services.

Demand Assessment

- Significant Under Supply of Pools
 - Shortfall of 3.5 lanes of pool space
- Sports Hall – small oversupply of Hall space
 - Used for fitness – lack of studio space
 - Excludes 5 court hall in Teignmouth Community School
- Health & Fitness – Latent Demand (Members)

Facility	Existing	Future	Additional	Stations
Dawlish	580	811	231	30 - 35
<u>Broadmeadow</u>	930	1,113	183	45 - 50
Newton Abbot	2,210	2,564	354	100 - 110



Appendix 2 – Facility Priorities

Key developments by site that were identified.

Facility Priorities

Newton Abbot LC	<u>Broadmeadow SC</u>	Dawlish LC
<ul style="list-style-type: none"> • 8 lane 25 metre pool • Learner Pool & Splash Area • Fitness Gym (100 stations) • Fitness Studio (x2 + spin) • Sports Hall (4 court) • Café/Vending • Changing and reception • Option to exclude Sports Hall 	<ul style="list-style-type: none"> • Create additional fitness gym space – circa 45-50 stations • Possible soft play investment in Sports Hall 	<ul style="list-style-type: none"> • Utilise 2 Badminton Courts • Studio Space • Create fitness gym – 35-40 stations • Learner Pool

Appendix 3 – Financial Projections

Indicative financial projection demonstrating a significant budget swing and £234k annual surplus generated for the Council, taken from the feasibility report.

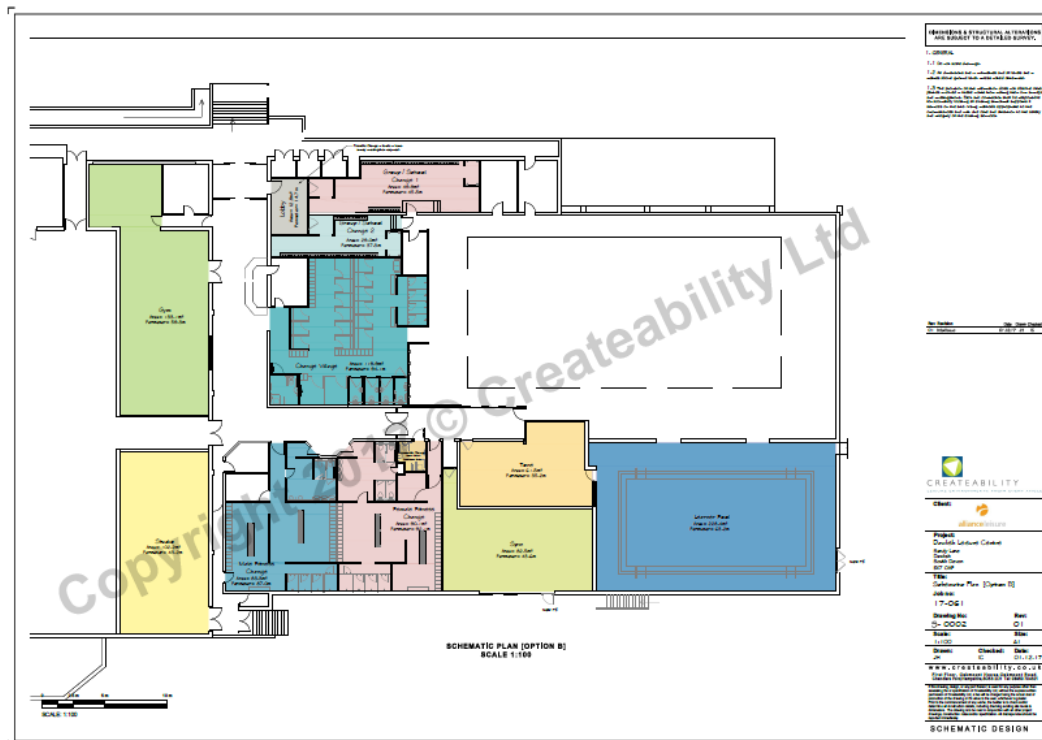
Indicative Financial Implications

£'000's	NALC	BSC	DLC	Total
Existing (Cost)/Income	(49)	(95)	(217)	(361)
Future Revenue (20 yr Average)				
Income	1,902	550	739	3,191
Expenditure	1,614	528	814	2,956
Net (Cost)/Income	288	22	(75)	234
Savings on Existing (per annum)	337	117	142	596
Potential Capital Funded (£'million)	5.61	1.95	2.37	9.93

- Future savings are based on 20 year average
- Potential Capital funded is based on prudential borrowing at circa £60k per £1 million per annum (25 years)



Appendix 4 – Dawlish LC concept drawing



Broadmeadow sports centre:



Newton Abbot leisure centre air source heat pump installation:



Teignbridge District Council Overview & Scrutiny Committee

O&S2 10th Jan 2023

Part i

Quarter 2 2022-23 Council Strategy Performance

Purpose of Report

To update members on the delivery of the Council Strategy 2020-2030, providing the detailed performance information used to track its delivery. Members are asked to review the performance information and areas where performance is not on track.

Recommendation(s)

The Committee RESOLVES to:

Review the report and the actions being taken to rectify performance issues detailed in Appendix A.

Financial Implications

A summary of the financial information supporting the delivery of the council strategy has been provided as part of this report.

Finance Systems Manager

Email: steve.wotton@teignbridge.gov.uk

Legal Implications

A summary of the legal requirements are contained in the detail of this report.

Monitoring Officer

Email: paul.woodhead@teignbridge.gov.uk

Risk Assessment

Failure to deliver the council strategy or parts of it will be identifiable in both the performance and risks reports, enabling both senior management and members to take action where necessary.

Chief Finance Officer

Email: martin.flitcroft@teignbridge.gov.uk

Environmental/ Climate Change Implications

The council strategy contains a dedicated programme entitled Action on Climate alongside other projects in the strategy that also impact on climate and the environment. Detailed information about this programme and actions being taken are contained within this performance report.

Climate Change Officer
 Email: william.elliott@teignbridge.gov.uk

Report Author

Data and Performance Analyst
 Email: jack.williams@teignbridge.gov.uk

Executive Member

Strategic Direction - Cllr Alan Connett

Appendices/Background Papers

1. Introduction/Background

This performance report looks at the Council Strategy 2020-2030 and covers the period from 1st July to 30th September. If you have any queries please ask them in advance of the meeting.

1.1 T10 Finance

[Executive report 8 February](#) 2022 identified budget gaps for future years. Deficits are identified of £2.6 million for 2022/23, £3.3 million for 2023/24 and £2.6 million for 2024/25 and heavy use of earmarked reserves to balance the revenue account in these years and maintain general reserves at just above £2 million. Further representations to Government as part of the fair funding review and continued efforts to generate savings/extra income will need to be made. Further updates on these budget gaps are provided regularly to Executive throughout 2022/23.

1.2 T10 Programmes

7 are on track. The following programmes are reported with a caution status:

- A roof over our heads
- Going to Town
- Out and about and active

1.3 T10 Performance Indicators

A total of 44 PIs included in the report this quarter. The statuses for these are in the table below, with the previous quarter for comparison.

KPI Status	Quarter 1	Quarter 2
Ahead of target	7	10
On target	13	14
Underperforming	6	5
Monitoring indicators	14	15
Total	40	44

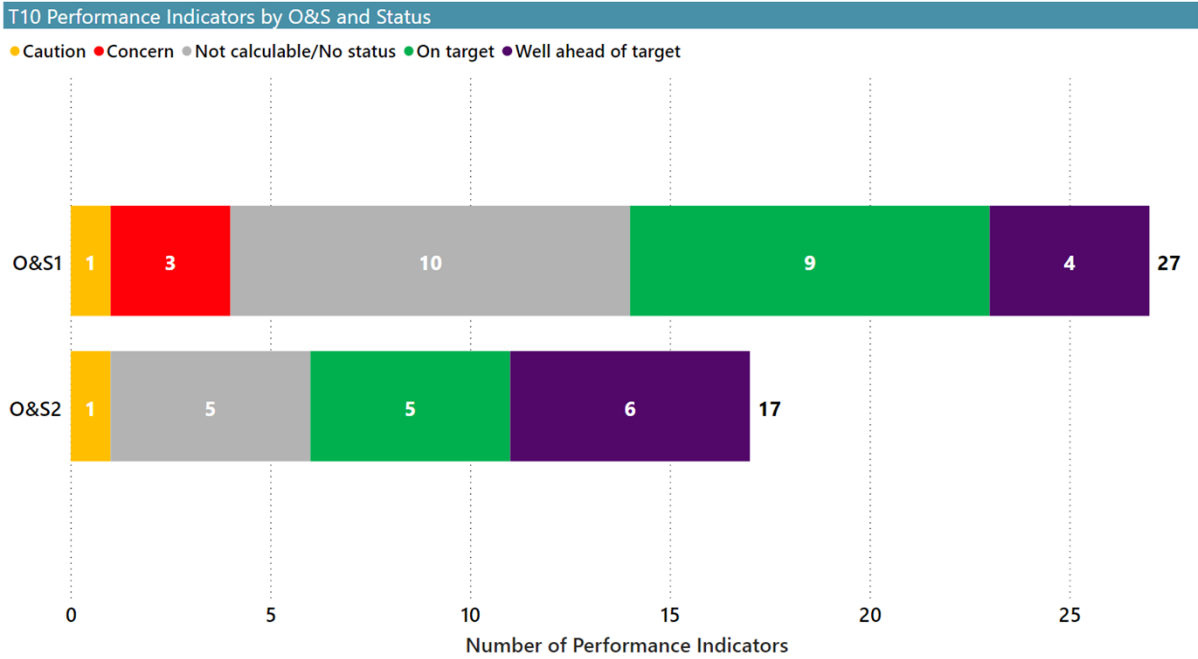


Figure 1 – Performance Indicators by Status (Quarter 2)

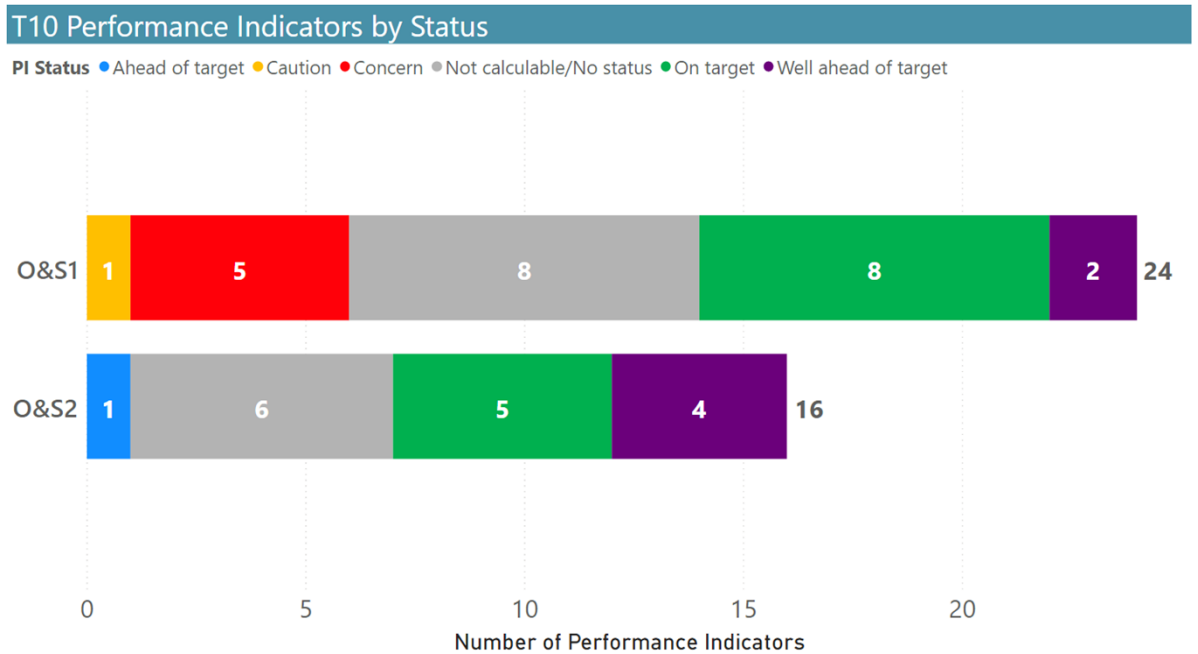


Figure 2 – Performance Indicators by Status (Quarter 1)

1.4 T10 Projects

A total of 45 projects are included in the report. The statuses for these are in the table below, with the previous quarter for comparison.

Project Status	Quarter 1	Quarter 2
On track	48	40
Caution	1	1
Completed	8	4
Total	57	45

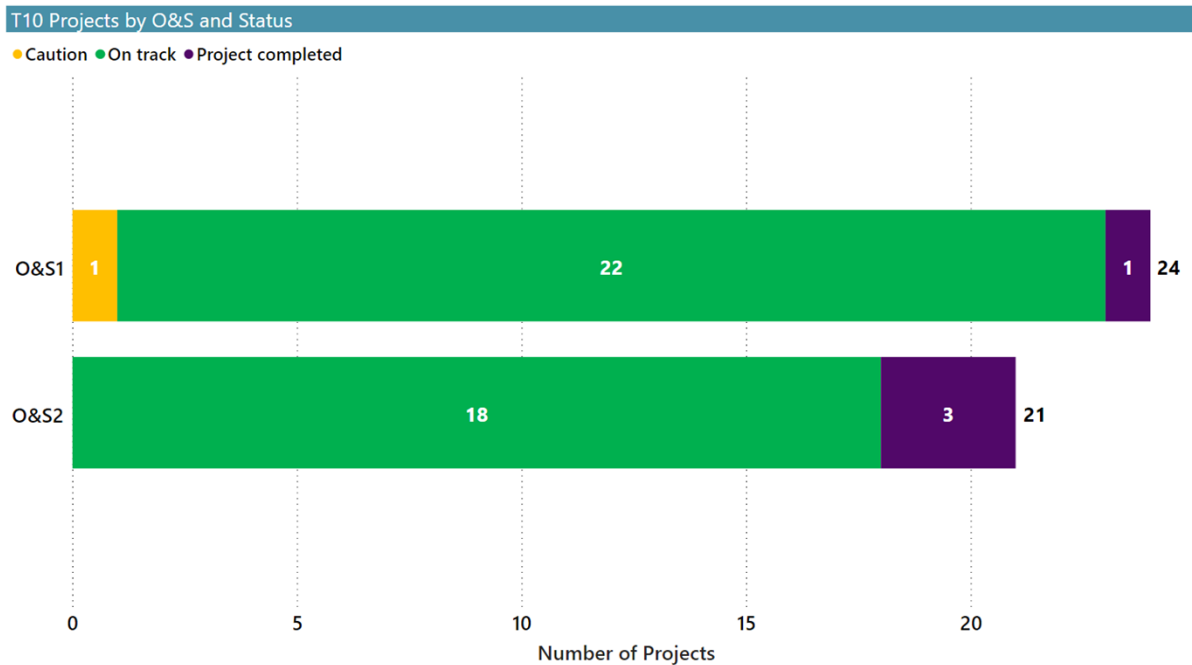


Figure 3 – Projects by Status (Quarter 2)

T10 Projects by Status

Project Status ● Caution ● On track ● Project completed

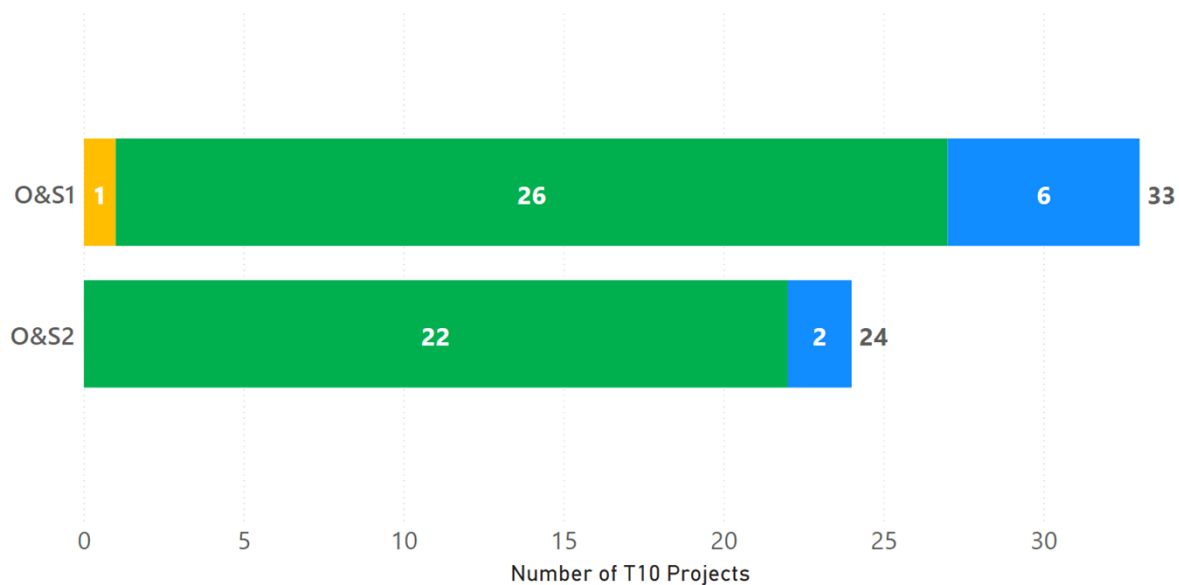


Figure 4 – Projects by Status (Quarter 1)

Details of the programmes, projects and performance indicators with a concern or caution status together with an explanation of their performance and improvement plan can be found in **Appendix 1**

2. Implications, Risk Management and Climate Change Impact

2.1 Legal

Although there are no direct legal implication regarding this report, it will be appreciated that the Committee has constitutional responsibility to review and scrutinise the performance of the Council in relation to policy objectives and performance targets to which this report refers.

2.2 Risks

The Council Strategy has a comprehensive set of risks associated to its delivery. Each risk has a set of mitigating actions which are reviewed and updated by the officers directly responsible.

These risks are monitored and discussed as part of the strategic and corporate risk reports that are presented regularly to the Strategic Leadership Team and Audit Scrutiny Committee. Any areas of poor performance or unacceptable risk are identified in the reports.

2.3 Environmental/Climate Change Impact

The council strategy contains a dedicated programme entitled Action on Climate. This programme looks at the actions the authority can achieve to

reduce carbon emissions and to increase the district's resilience to the changing climate.

The authority continues to support the Devon Climate Emergency, which is seeking to achieve net-zero carbon emissions across Devon at the earliest credible date.

ALTERNATIVE OPTIONS

None

CONCLUSION

The Council Strategy performance report provides Members with an overview of performance for the Teignbridge Ten Programmes including details of any areas of poor performance.

The Council Strategy runs from April 2020 to 2030.

04 Going to Town

Lead Contact: Neil Blaney, Cllr Nina Jeffries

Programme Status:

Caution

Summary Statement

The projects within 'Going to Town' are mostly on track, but some projects related to the Future High Street Fund are now experiencing delays that give the overall status of 'caution'. The status will be reviewed in light of the work being undertaken over the next three months in relation to the Future High Street Fund project.



Designing and delivering small and large scale schemes:

The Council is in negotiations with the NHS regarding land at Brunswick Street, Teignmouth following Full Council's agreement to sell the land subject to planning permission.

The recent decision by Full Council to request that plans for the Market Hall and Alexandra Cinema elements of the Future High Street Fund projects has created a significant risk in relation to the timescale to draw down and spend the grant by March 2024. Officers are working to consider options, but the timescale for the project did not allow for such a delay. A report will be taken back to Council following a review of options.

A planning application for a new four screen cinema in the Market Square has been submitted and work is underway to prepare for construction and delivery within the timescales of the funding.

Running and improving Newton Abbot Markets:

The business case for the Markets Quarter project was approved by Council in February 2022, but the Full Council decision to request a review of plans means that the work undertaken to date will need to be paused and reviewed. There is a risk to this project as set out above.

Appendix A2 - O&S2 – Q1 Teignbridge Ten Programmes Exception report April – Jun 2022

Footfall into the Market Hall hasn't recovered since the end of covid restrictions and occupancy remains lower than the pre-Covid period.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

Town centre health checks:

Regular liaison with the local chambers of commerce or equivalent takes place to monitor vacancy and business experience. Town centre 'health checks' have not been undertaken this year.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

Working with and supporting continued town centre management:

Officers continue to work with those responsible for managing or leading on projects within the towns across Teignbridge. The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

Using our powers to bring about improvements and support business growth:

The Environmental Health team provides significant support to businesses and uses its powers to deal with breaches, which helps consumer confidence. The Planning Department is prioritising enquiries and applications related to employment and job growth.

Improving accessibility and encouraging more town centre living:

The Future High Street Fund proposals for pedestrian enhancements along Queen Street in Newton Abbot have been supported by the Teignbridge Highways and Traffic Orders Committee and a report will go to Devon County Council's Cabinet for final approval. Opportunities for more residential development in town centres continue to be investigated.

The proposal for a Health and Wellbeing Centre in Teignmouth will provide accessible health facilities for the community.

Supporting evening cultural and leisure opportunities:

The Future High Street Fund projects will bring forward a wide range of evening activities that will complement the town centre. As noted above, there is now an increased element of risk to delivery for this project.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support exhibiting, performing, and participating in art.

05 Great places to live and work

Lead contact: Rosalyn Eastman, Cllr Gary Taylor

Programme Status:

On track

Summary Statement

As with previous reviews, all teams within the Council continue to work hard towards ensuring that we are able to keep Teignbridge as a Great Place to Live and Work.

Individual projects and indicators reflect the variety of the work undertaken as part of this Super Project and the wide range of issues involved from Town Centre and transport improvements through to ensuring through our development management and enforcement functions that development is undertaken in the right way and to the benefit of existing and future communities.

We continue to review our practice to take account of feedback received and work hard to maintain performance with regard particularly to our key Government indicators, although this is especially challenging at present as the effects of periods with low resources as well as changing demands in terms of workload and the impact of Covid-19 continue to be felt.

Two Member Working Groups / Task and Finish Groups have been established that will report in 2022/23. These are reviewing our Enforcement function and the delivery and management of open spaces.

06 Investing in prosperity

Lead contact: Stephen Forsey, Cllr Nina Jeffries

Programme Status:

On track

Summary Statement

Investment in commercial property projects

The Council continues to invest in active projects with ongoing investigations and feasibility work for the commercial development at the Aldi and Forches Cross sites. In addition, work is ongoing with T100 opportunities on Council owned land. The Beachcomber Restaurant in Teignmouth has recently been marketed and discussions are ongoing with the selected tenant which will see a comprehensive refurbishment and enhancement of the building over the winter of 22/23.

The Future High Streets project is progressing which will see investment in the regeneration of Newton Abbot Market a new 4 screen Cinema (planning application has been submitted), together improvements to Queen Street, the gate way to the Town from the Railway Station and part of the National Cycle Network 2.

There are a number of other opportunities that will be put forward in future project proposals identifying the Councils investment requirements, priorities and level of proposed investment.

Greater Exeter Greater Devon

This project is ongoing although made slightly more difficult now as Exeter City Council no longer have a formal Economic Development Team, we do however share information with our Colleagues at ECC. We also continue to be part of the wider Exeter and the Heart of Devon Economic Development group.

Facilitating links between businesses and education providers

This project is ongoing as we continue to work with Building Greater Exeter (BGEX) as a partner. BGEX send Employers and apprentices into schools in an effort to enlighten young people about the variety of careers in construction from Architect to bricklayer. We aim for all Teignbridge senior schools to be included in this programme. The Economic Development Officer also visits schools to talk about life in the workplace.

Appendix A2 - O&S2 – Q1 Teignbridge Ten Programmes Exception report April – Jun 2022

The Economic Development Officer is an Ambassador for the Careers and Enterprise Service and works with local schools to provide inspirational speakers from the world of work.

Improved broadband provision

Connecting Devon and Somerset (CDS) is a local government-led partnership which helps to deliver next generation broadband infrastructure to areas where the market has failed to invest.

Internet Service Provider Airband is delivering the second phase of the broadband infrastructure rollout.

Within Teignbridge there is now access to the live network in areas of Exminster, Kenn, Kennford, Kenton, Powderham, Starcross, and Teignmouth.

Build is due to be completed in Powderham and Starcross, as well as remaining contracted areas of Exminster, Kenn, Kenton, Powderham and Starcross.

Design is being carried out in Abbotskerswell, Buckfastleigh, Cockwood, Dawlish Warren, Holcombe, parts of Kingsteignton, Mamhead Park, Newton Abbot, and Teigngrace.

The Council has committed £250,000 towards the programme, but that funding has not yet been requested. The Council is represented on the board by Cllr Nuttall.

07 Moving up a gear

Lead contact: Fergus Pate, Cllr Gary Taylor

Programme Status:

On track

Summary Statement

The overall programme is on track. Priority infrastructure projects are being delivered, including major strategic pedestrian and cycle schemes and a key bus improvement scheme.

Improving the A382 into Newton Abbot and a Forches Cross A383 link

Appendix A2 - O&S2 – Q1 Teignbridge Ten Programmes Exception report April – Jun 2022

The entire length of the A382 scheme benefits from planning permission. Phase 1 works between Forches Cross and Whitehill Cross have been completed. Teignbridge committed £5.1 million of developer funding towards the £13m project, which will include a new off road pedestrian and cycle route.

The A382 is due to benefit from an announced £45 million package of funding that has been awarded in order to deliver the rest of the scheme by around 2025. All the land needed to deliver the remainder of the scheme has been secured.

The planning application for the Jetty Marsh link has been approved by Devon County Council. This will provide the essential connection between Whitehill Cross and Newton Abbot Hospital. The land has been secured Berry Knowles development planning permission. Full Council approved a £600,000 funding contribution towards the link in April 2022.

The main street through Houghton Barton benefits from planning permission. The first phase between Forches Cross and Howton Road is complete. Teignbridge and Devon approved £1.25m forward funding of future developer contributions in order to deliver the scheme.

Bus improvements and park and ride services

Much of the work associated with bringing forward new park and ride facilities is in the hands of external partners, including Devon County Council as transport authority.

An updated scheme for an A30 park and ride is not anticipated in the short term. Devon County Council have identified potential for a Park and Ride facility at Peamore, which may need to be considered through the Local Plan Review.

Further analysis from the transport authority indicates that plans for park and ride in Newton Abbot are not viable. There may still be limited scope for park and change at locations including Forches Cross.

£200,000 funding for a bus only route between Ashburton Road and Newton Abbot town centre has been awarded. This involves Teignbridge land and public consultation was undertaken in July. Comments are being reviewed and next steps will be set out in Autumn 2022. Devon County Council has also been awarded £14 million to improve bus provision and services across the County but further details of how this may benefit communities across Teignbridge are awaited.

Initial work on bringing forward a transport hub for Newton Abbot has paused because there has been a focus on other transport priorities.

Appendix A2 - O&S2 – Q1 Teignbridge Ten Programmes Exception report April – Jun 2022

Supporting new railway stations

Work is progressing on Marsh Barton station. The station is due to be operational by late 2022.

Phase 1 Dawlish Sea Wall defences now are constructed, with phase 2 nearing completion. Heath Rail Link are continuing to work with Network Rail, GWR and Devon County Council on potential to reopen the branch line from Newton Abbot to Heathfield.

Encourage a cycling revolution

The Teign Estuary Trail planning application has been approved. The scheme remains a key priority but was not suitable for the Levelling Up Fund. Other funding opportunities will be considered as they arise, and meanwhile technical work and land negotiations are continuing.

Innovative transport schemes

Development frameworks for development allocations propose electric car charge point facilities in key public areas. The Local Plan Review is considering innovative transport opportunities.

The Newton Abbot and Kingsteignton Garden Community programme is bringing forward evidence on potential innovative public transport and walking/cycling improvements in the Newton Abbot area. Consultation on a Local Cycling and Walking Infrastructure Plan (LCWIP) for the Newton Abbot and Kingsteignton area was undertaken in summer 2021 and, following overall positive feedback, is due to be approved later in 2022.

The LCWIP led to a £14.5 million Levelling Up Fund bid being submitted to government for a South Devon Cycleway between Newton Abbot, Kingskerswell and Torbay Hospital in Summer 2022.

Development supported by sustainable transport facilities

Individual new developments continue to be supported by improved transport facilities. The Development Frameworks for development allocations across the district incorporate sustainable transport facilities (including walking and cycle routes) as a centrepiece of their proposals.

The Infrastructure Delivery Plan and capital programme also continue to prioritise sustainable transport, including through funding commitments towards Marsh Barton station and more than £1 million being identified as a contribution towards pedestrian and cycle facilities by 2025. Work is ongoing to ensure that sustainable transport remains at the forefront of future Local Plans.

Appendix A2 - O&S2 – Q1 Teignbridge Ten Programmes Exception report April – Jun 2022

Bids were submitted to the Government's Housing Infrastructure Fund for funding to support delivery of key transport infrastructure at Dawlish and South West Exeter. Funding totalling £4.9 million has been approved for the Dawlish link road and a planning application for the bridge there has now been approved. Cost inflation is expected to have implications for the overall scheme, and this is likely to be the subject of a future Full Council report.

The £55 million South West Exeter Housing Infrastructure Fund programme is progressing, including major junction, pedestrian, and cycle improvements.

08 Out and about and active

Lead contact: James Teed, Cllr John Nutley

Programme Status:

Caution

Summary Statement

The programme status remains as a caution, whilst the previous quarter saw the lifting of the covid-imposed operating restrictions, we are building back from the associated impacts by building our programmes and participation base.

PIs on still on hold whilst we return programme and build back from the covid, and decarbonisation works that have limited facility availability.

- CSOAA 6.1 Number of young people (under 18) who participate in activities we organise.
- CSOAA 6.2 Number of older (over 60) people participating in events we organise
- CSOAA 6.3 Number of people 30-60 participating in activities we organise.

The programmes are disrupted with partial facility closures and the impact of staff losses and membership losses post-covid.

One Project is still on hold due to Covid 19 restrictions

CSOAA 1.1 Refurbishment of Broadmeadow and Dawlish Leisure Centres. On hold until service recovered. Income streams need to be re-established to support the business case, a time frame for this is not currently identifiable.

10 Vital, Viable Council

Lead contact: Amanda Pujol, Cllr Alan Connett, Cllr Richard Keeling

Programme Status: **Ahead of schedule**

4 of the performance indicators are well ahead of target at the end of the quarter. Two of the indicators relate to the uptake of digital accounts and transactions undertaken online by customers and the other two are financial indicators relating to the cost per head of population of Council services and the amount of external funding we receive. The amount of income generated by the Council is ahead of target and a further 4 performance indicators are on target.

Work is progressing well in relation to the two projects. This quarter further work has been undertaken on the rollout of Microsoft 365 to improve the digital tools available to staff both working in the office and remotely and the decarbonisation work is continuing at Forde House. We are continuing to review the complaints process and policy and will be undertaking an equality impact assessment on the revised policy next quarter.

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04 Going to Town

Lead Contact: Neil Blaney, Cllr Nina Jeffries

Programme Status:

Caution

Summary Statement

The 'Going to Town' retains an overall status of 'caution'. The delays to the flagship projects to be funded through the Future High Street Fund projects create a risk to the ability to spend the funding within the timescales.

At the same time the economic impacts on the cost of living, energy bills and global events make this a challenging time for the local economy. No decision has yet been issued on the UK Shared Prosperity Fund, which included projects to support town centres.

A number of projects have not been completed due to reduced available staff resource.

Designing and delivering small- and large-scale schemes:

The Council remains in negotiations with the NHS regarding land at Brunswick Street, Teignmouth following Full Council's agreement to sell the land subject to planning permission.

The recent decision by Full Council to approve the revised approaches for the Market Hall and Alexandra Cinema elements of the Future High Street Fund projects will be submitted to Government for approval. The delay as a result of the change has created a significant risk in relation to the timescale to draw down and spend the grant by March 2024.

A planning application for a new four screen cinema in the Market Square is due for consideration by Planning Committee.

Running and improving Newton Abbot Markets:

The revised business case for the Markets Quarter project was approved by Council in November 2022 and constitutes the proposed approach to improve the markets.

Appendix A2 - O&S2 – Q2 Teignbridge Ten Programmes Exception report July – September 2022

Footfall into the Market Hall hasn't recovered since the end of covid restrictions and occupancy remains lower than the pre-Covid period. The markets run at an operational loss and therefore are an ongoing cost the Council. If the Future High Street Fund projects do not come forward decisions will be required on the future of the Markets.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

Town centre health checks:

Regular liaison with the local chambers of commerce or equivalent takes place to monitor vacancy and business experience. Town centre 'health checks' have not been undertaken this year.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

The Future High Street Fund included a one-off budget for footfall counting in Newton Abbot.

Working with and supporting continued town centre management:

Officers continue to work with those responsible for managing or leading on projects within the towns across Teignbridge. The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support markets and town centre promotion and coordination.

Using our powers to bring about improvements and support business growth:

The Environmental Health team provides significant support to businesses and uses its powers to deal with breaches, which helps consumer confidence. The Planning Department is prioritising enquiries and applications related to employment and job growth.

Improving accessibility and encouraging more town centre living:

The Future High Street Fund proposals for pedestrian enhancements along Queen Street in Newton Abbot have been supported by the Teignbridge Highways and Traffic Orders Committee and a report will go to Devon County Council's Cabinet for final approval. Opportunities for more residential development in town centres continue to be investigated.

Appendix A2 - O&S2 – Q2 Teignbridge Ten Programmes Exception report July – September 2022

The proposal for a Health and Wellbeing Centre in Teignmouth will provide accessible health facilities for the community.

Supporting evening cultural and leisure opportunities:

The Future High Street Fund projects will bring forward a wide range of evening activities that will complement the town centre. As noted above, there is now an increased element of risk to delivery for this project.

The Council's Investment Plan for the UK Shared Prosperity Fund includes a bid for funding to support exhibiting, performing and participating in art.

05 Great places to live and work

Lead contact: Rosalyn Eastman, Cllr Gary Taylor

Programme Status:

On track

Summary Statement

As with previous reviews, all teams within the Council continue to work hard towards ensuring that we can keep Teignbridge as a Great Place to Live and Work.

Individual projects and indicators reflect the variety of the work undertaken as part of this Super Project and the wide range of issues involved from Town Centre and transport improvements through to ensuring through our development management and enforcement functions that development is undertaken in the right way and to the benefit of existing and future communities.

We continue to review our practice to take account of feedback received and work hard to maintain performance with regard particularly to our key Government indicators, although this is especially challenging at present as the effects of periods with low resources as well as changing demands in terms of workload and the impact of Covid-19 continue to be felt.

Two Member Working Groups / Task and Finish Groups have been established that will report in 2022/23. These are reviewing our Enforcement function and the delivery and management of open spaces.

06 Investing in prosperity

Lead contact: Neil Blaney, Cllr Nina Jeffries

Programme Status: On track

Summary Statement

Investment in commercial property projects

Work is ongoing with T100 opportunities on Council owned land. The Beachcomber Restaurant in Teignmouth has been successfully marketed and negotiations are ongoing with the selected tenant which will see a comprehensive refurbishment and enhancement of the building over the winter of 22/23.

The Future High Streets project has paused pending Council approval of revised plans. If the plans are agreed a request will be submitted to Government to sign off the alternative plans, which will see investment in the regeneration of Newton Abbot Market a new 4 screen Cinema (planning application has been submitted), together improvements to Queen Street, the gate way to the Town from the Railway Station and part of the National Cycle Network 2.

The Council has several active projects, but there have been no new opportunities due to current economic uncertainties.

Greater Exeter Greater Devon

This project is ongoing although made slightly more difficult now as Exeter City Council no longer have a formal Economic Development Team, we do however share information with our Colleagues at ECC. We also continue to be part of the wider Exeter and the Heart of Devon Economic Development group.

Facilitating links between businesses and education providers

This project is ongoing as we continue to work with Building Greater Exeter (BGEX) as a partner. BGEX send Employers and apprentices into schools to enlighten young people about the variety of careers in construction from Architect to bricklayer. We aim for all Teignbridge senior schools to be included in this programme. The Economic Development Officer also visits schools to talk about life in the workplace.

The Economic Development Officer is an Ambassador for the Careers and Enterprise Service and works with local schools to provide inspirational speakers from the world of work.

Appendix A2 - O&S2 – Q2 Teignbridge Ten Programmes Exception report July – September 2022

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Within Teignbridge there is now access to the live network in areas of Exminster, Kenn, Kennford, Kenton, Powderham, Starcross, and Teignmouth.

Build is due to be completed in Powderham and Starcross, as well as remaining contracted areas of Exminster, Kenn, Kenton, Powderham and Starcross.

Design is being carried out in Abbotskerswell, Buckfastleigh, Cockwood, Dawlish Warren, Holcombe, parts of Kingsteignton, Mamhead Park, Newton Abbot, and Teigngrace.

The Council has committed £250,000 towards the programme, but that funding has not yet been requested. The Council is represented on the board by Cllr Nuttall.

PI Code	Title	Executive Member	+/-	Annual Target	Q1 Act	Q2 Act	Q3 Act	Q4 Act	PI Verifying Manager	Officer Notes
CSIIP 1.2	Processing of minor planning applications	Planning	+	753	67%	59%			Rosalyn Eastman	(on behalf of RE) The proportion of minor planning applications determined in target (with or without an agreed extension of time) has dropped this quarter to be close to the national target of 65% over the year to date. Government performance is measured over a 2 year period and against this metric we remain ahead of target. However, the team is refocusing on securing agreement to extensions of time for determining minor applications where we can to improve our performance in this area.

07 Moving up a gear

Lead contact: **Fergus Pate, Cllr Gary Taylor**

Programme Status: **On track**

Summary Statement

The overall programme is on track. Priority infrastructure projects are being delivered, including major strategic pedestrian and cycle schemes and a key bus improvement scheme.

Improving the A382 into Newton Abbot and a Forches Cross A383 link

The entire length of the A382 scheme benefits from planning permission. Phase 1 works between Forches Cross and Whitehill Cross have been completed. Teignbridge committed £5.1 million of developer funding towards the £13m project, which will include a new off-road pedestrian and cycle route.

The A382 is due to benefit from an announced £45 million package of funding that has been awarded to commence works by around 2024. Land needed to deliver the remainder of the scheme has been secured.

Full Council approved a £600,000 funding contribution towards the Jetty Marsh link in April 2022. This has now been paid and land for the link secured.

The main street through Houghton Barton benefits from planning permission. The first phase between Forches Cross and Howton Road is complete. Teignbridge and Devon approved £1.25m forward funding of future developer contributions to deliver the scheme.

Bus improvements and park and ride services

Much of the work associated with bringing forward new park and ride facilities is in the hands of external partners, including Devon County Council as transport authority.

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Further analysis from the transport authority indicates that plans for park and ride in Newton Abbot are not viable. There may still be limited scope for park and change at locations including Forches Cross.

£200,000 funding for a bus only route between Ashburton Road and Newton Abbot town centre was awarded by Homes England. This involves Teignbridge land and public consultation was undertaken in July. Consultation responses did not support the project, which has now been shelved.

Devon County Council has been awarded £14 million to improve bus provision and services across the County. Further details of how this may benefit communities across Teignbridge are awaited.

Initial work on bringing forward a transport hub for Newton Abbot has paused because there has been a focus on other transport priorities.

Supporting new railway stations

Work is progressing on Marsh Barton station. The station is due to be operational by early 2023.

Phase 1 Dawlish Sea Wall defences now are constructed, with phase 2 progressing well.

Heath Rail Link are understood to be continuing to work with Network Rail, GWR and Devon County Council on potential to reopen the branch line from Newton Abbot to Heathfield.

Encourage a cycling revolution

The Teign Estuary Trail planning application has been approved. The scheme remains a key priority but was not suitable for the Levelling Up Fund. Other funding opportunities will be considered as they arise, and meanwhile technical work and land negotiations are continuing. The cost of this project is very significant and a phased approach to delivery may be required.

Innovative transport schemes

Development frameworks for development allocations propose electric car charge point facilities in key public areas. The Local Plan Review is considering innovative transport opportunities.

The Newton Abbot and Kingsteignton Garden Community programme is bringing forward evidence on potential innovative public transport and walking/cycling improvements in the Newton Abbot area. Consultation on a Local Cycling and Walking Infrastructure Plan (LCWIP) for the

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Newton Abbot and Kingsteignton area was undertaken in summer 2021 and, following overall positive feedback, is due to be approved later in 2022.

The LCWIP led to a £14.5 million Levelling Up Fund bid being submitted to government for a South Devon Cycleway between Newton Abbot, Kingskerswell and Torbay Hospital in Summer 2022. News on this submission is expected by December 2022.

Opportunities to bring forward rural transport hubs are being considered through the Rural England Prosperity Fund.

Development supported by sustainable transport facilities

Individual new developments continue to be supported by improved transport facilities. The Development Frameworks for development allocations across the district incorporate sustainable transport facilities (including walking and cycle routes) as a centrepiece of their proposals.

The Infrastructure Delivery Plan and capital programme also continue to prioritise sustainable transport, including through funding commitments towards Marsh Barton station and more than £1 million being identified as a contribution towards pedestrian and cycle facilities by 2026. Work is ongoing to ensure that sustainable transport remains at the forefront of future Local Plans.

Bids were submitted to the Government's Housing Infrastructure Fund for funding to support delivery of key transport infrastructure at Dawlish and Southwest Exeter. Funding totalling £4.9 million has been approved for the Dawlish link road and a planning application for the bridge there has now been approved. Cost inflation is expected to have implications for the overall scheme, and this is likely to be the subject of a future Full Council report. The project is on track for completion by 2024.

The £55 million South West Exeter Housing Infrastructure Fund programme is progressing, including major junction, pedestrian, and cycle improvements.

08 Out and about and active

Lead contact: James Teed, Cllr John Nutley

Programme Status:

Caution

Summary Statement

The programme status remains as a caution, whilst the previous quarter saw stabilisation and some growth across our activity streams, the activity programmes have been impacted by partial facility closures to accommodate the decarbonisation works. Therefore, participation numbers are impacted but with the works now progressing well, the forthcoming quarter should see a more realistic set of attendance patterns.

PIs on still on hold whilst we return programme and build back from the covid, and decarbonisation works that have limited facility availability.

CSOAA 6.1 Number of young people (under 18) who participate in activities we organise.

CSOAA 6.2 Number of older (over 60) people participating in events we organise

CSOAA 6.3 Number of people 30-60 participating in activities we organise.

The programmes are disrupted with partial facility closures and the impact of staff losses and membership losses post-covid.

One Project is still on hold due to Covid 19 restrictions.

CSOAA 1.1 Refurbishment of Broadmeadow and Dawlish Leisure Centres. Income streams need to be re-established to support the business case, a time frame for this is not currently identifiable.

10 Vital, Viable Council

Lead contact: Amanda Pujol, Cllr Alan Connett, Cllr Richard Keeling

Programme Status:

On track

The programme is on track with 5 performance indicators well ahead of target and 3 on target.

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The Council is continuing to promote online services to residents resulting in an increase in the number of registrations for the Council's My Account. Ongoing decarbonisation work at Forde House has resulted in most staff working in a hybrid way with part of the week based in the office and part at home. The rollout of laptops and Microsoft 365 has enabled staff to work effectively in an agile way through use of the use of Teams and SharePoint.